

CITY SCHOOL DISTRICT OF ALBANY

Basic Financial Statements,  
Supplementary Information and  
Independent Auditors' Report

June 30, 2022

# CITY SCHOOL DISTRICT OF ALBANY

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## INDEPENDENT AUDITORS' REPORT

The Board of Education  
City School District of Albany:

### Report on the Audit of the Financial Statements

#### Opinions

We have audited the accompanying financial statements of the governmental activities, each major fund and the aggregate remaining fund information of the City School District of Albany (the District), as of and for the year ended June 30, 2022, and the related notes to financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund and the aggregate remaining fund information of the District, as of June 30, 2022, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

## Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and Government Auditing Standards will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

## Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and the additional information on pages 54 through 58 be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with GAAS, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we

obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The accompanying other supplementary information as listed in the table of contents and the schedule of expenditures of federal awards, as required by Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the other supplementary information and the schedule of expenditures of federal awards are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

### Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated October 17, 2022 on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering District's internal control over financial reporting and compliance.

EFPR Group, CPAs, PLLC

Williamsville, New York  
October 17, 2022

## CITY SCHOOL DISTRICT OF ALBANY

### Management's Discussion and Analysis

June 30, 2022

The following is a discussion and analysis of the City School District of Albany's (the District) financial performance for the fiscal year ended June 30, 2022. This portion of the report is a summary of the District's financial activities based on currently known facts, decisions, or conditions. It is also based on both the District-Wide and fund financial statements. The results of the current year are discussed in comparison with the prior year, with an emphasis placed on the current year. This section is only an introduction and should be read in conjunction with the District's financial statements, which immediately follow this section.

#### FINANCIAL HIGHLIGHTS

- The District continues to offer a sound educational plan that supports student achievement.
- S&P Global Ratings assigned its A+/Stable rating on the District's outstanding general obligation bonds.
- Revenue increased by 10.5% District-Wide primarily due to an increase in federal sources.
- Expenses decreased 7.0% District-Wide primarily in the area of instruction due to the changes related to the most recent teachers' retirement system valuation.
- There were nine Charter Schools open in the 2021-22 school year, with an estimated enrollment of 2,213 students. The projected cost of the Charter Schools is estimated to be \$38.7 million or 13% of the school budget.

#### OVERVIEW OF THE FINANCIAL STATEMENTS

This annual report consists of four parts: Management's Discussion and Analysis (MD&A) (this section), the basic financial statements, required supplementary information and the other supplementary information. The basic financial statements include two kinds of statements that present different views of the District:

- The first two statements are District-Wide financial statements that provide both short-term and long-term information about the District's overall financial status.
- The remaining statements are fund financial statements that focus on individual parts of the District, reporting the District's operations in more detail than the District-Wide statements. The fund financial statements concentrate on the District's most significant funds.

The governmental funds statements tell how basic services, such as regular and special education, were financed in the short-term, as well as what remains for future spending.

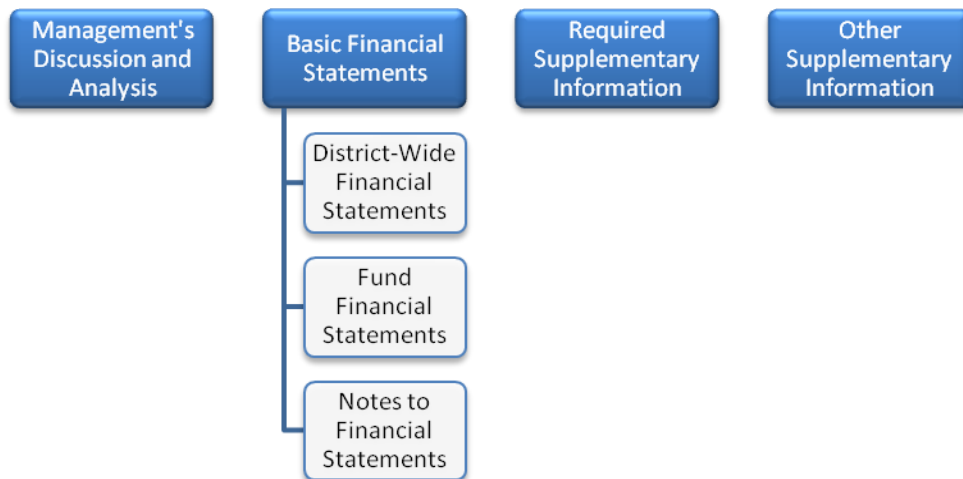
Fiduciary funds statements provide information about the financial relationships in which the District acts solely as a trustee or agent for the benefit of others.

CITY SCHOOL DISTRICT OF ALBANY  
Management's Discussion and Analysis, Continued

The financial statements also include notes that explain some of the information in the statements and provide more detailed data. The statements are followed by a section of required supplementary information that further explains and supports the financial statements with a comparison of the District's budget for the year.

Figure A-1 shows how the various sections of this annual report are arranged and related to one another.

Figure A-1 Organization of the District's Annual Financial Report





CITY SCHOOL DISTRICT OF ALBANY  
Management's Discussion and Analysis, Continued

Figure A-2 summarizes the major features of the District's financial statements, including a portion of the District's activities they cover and the types of information they contain. The remainder of this overview section of MD&A highlights the structure and contents of each of the statements.

|  | District-Wide Statements   | Fund Financial Statements   |   |
|--|--|---|---|
|  |  | Governmental  | Fiduciary   |
| Scope  | Entire entity (except fiduciary funds)   | The day-to-day operating activities of the District, such as special education and instruction  | Instances in which the District administers resources on behalf of others, such as collecting taxes for other governments |
| Required financial statements  | <ul style="list-style-type: none"> <li>• Statement of Net Position</li> <li>• Statement of Activities</li> </ul>                               | <ul style="list-style-type: none"> <li>• Balance Sheet</li> <li>• Statement of Revenues, Expenditures and Changes in Fund Balance</li> </ul>  | <ul style="list-style-type: none"> <li>• Statement of Changes in Fiduciary Net Position</li> </ul>                        |
| Accounting basis and measurement focus   | Accrual accounting and economic resources focus  | Modified accrual and current financial resources measurement focus  | Accrual accounting and economic resources focus   |
| Type of asset, deferred outflows of resources, liability and deferred inflows of resources information | All assets, deferred outflows of resources, liabilities and deferred inflows of resources both financial and capital, short-term and long-term | Current assets, deferred outflows of resources, liabilities and deferred inflows of resources that come due during the year or soon thereafter; no capital assets or long-term liabilities included | All financial assets and liabilities, short-term and long-term  |
| Type of inflow and outflow information   | All revenue and expenses during the year; regardless of when cash is received or paid  | Revenue for which cash is received during the year or soon thereafter; expenditures when goods or services have been received and the related liability is due and payable                          | All additions and deductions during the year, regardless of when cash is received or paid                                 |

CITY SCHOOL DISTRICT OF ALBANY  
Management's Discussion and Analysis, Continued

District-Wide Statements

The District-Wide statements report information about the District as a whole using accounting methods similar to those used by private-sector companies. The statement of net position includes all of the District's assets, deferred outflows of resources, liabilities and deferred inflows of resources. All of the current year's revenue and expenses are accounted for in the statement of activities regardless of when cash is received or paid.

The two District-Wide statements report the District's net position and how they have changed. Net position - the difference between the District's assets, deferred outflows of resources, liabilities, and deferred inflows of resources - are one way to measure the District's financial health or position.

- Over time, increases or decreases in the District's net position are an indicator of whether its financial position is improving or deteriorating, respectively.
- To assess the District's overall health, you need to consider additional nonfinancial factors, such as changes in the District's property tax base and the condition of school buildings and other facilities.

Net position of the governmental activities differ from the governmental fund balances because governmental fund level statements only report transactions using or providing current financial resources. Capital assets are reported as expenditures when financial resources are expended to purchase or build such assets. Likewise, the financial resources that may have been borrowed are considered revenue when they are received. Principal and interest payments are considered expenditures when paid. Depreciation is not calculated. Capital assets and long-term debt are accounted for in account groups and do not affect the fund balances.

District-Wide statements use an economic resources measurement focus and full accrual basis of accounting that involves the following steps to prepare the statement of net position:

- Capitalize current outlays for capital assets.
- Report long-term debt as a liability.
- Depreciate capital assets and allocate the depreciation to the proper function.
- Calculate revenue and expenditures using the economic resources measurement focus and the full accrual basis of accounting.
- Allocate net position balances as follows:
  - Net investment in capital assets.
  - Restricted net position has constraints placed on use by external sources or imposed by law.
  - Unrestricted net position is net position that does not meet any of the above restrictions.

CITY SCHOOL DISTRICT OF ALBANY  
Management's Discussion and Analysis, Continued

Fund Financial Statements

The fund financial statements provide more detailed information about the District's funds - not the District as a whole. Funds are accounting devices the District uses to keep track of specific sources of funding and spending on particular programs. The funds have been established by the State of New York.

The District has two kinds of funds:

- **Governmental Funds:** Most of the District's basic services are included in governmental funds, which generally focus on (1) how cash and other financial assets can readily be converted to cash flow in and out and (2) the balances left at year-end that are available for spending. Consequently, the governmental funds statements provide a detailed short-term view that helps determine whether there are more or fewer financial resources that can be spent in the near future to finance the District's programs. Because this information does not encompass the additional long-term focus of the District-Wide statements, additional information at the bottom of the governmental funds statements explains the relationship (or differences) between them. The governmental fund statements focus primarily on current financial resources and often have a budgetary orientation. Governmental funds include the general fund, special aid fund, school lunch fund, capital projects fund, debt service fund and miscellaneous fund. Required financial statements are the balance sheet and the statement of revenue, expenditures and changes in fund balances.
- **Fiduciary Funds:** The District is the trustee, or fiduciary, for assets that belong to others, such as property taxes collected for other governments. The District is responsible for ensuring that the assets reported in these funds are used only for their intended purposes and by those to whom the assets belong. The District excludes these activities from the District-Wide financial statements because it cannot use these assets to finance its operations. Fiduciary fund reporting focuses on fiduciary net position and changes in fiduciary net position.

FINANCIAL ANALYSIS OF THE DISTRICT AS A WHOLE

Figure A-3 Condensed Statements of Net Position - Governmental Activities (in millions of dollars)

|                                | <u>2022</u>  | <u>2021</u>  | Increase<br>(Decrease) | Percentage<br>Change |
|--------------------------------|--------------|--------------|------------------------|----------------------|
| Current assets                 | \$ 123.8     | 91.5         | 32.3                   | 35.3%                |
| Non-current assets:            |              |              |                        |                      |
| Pension assets                 | 90.6         | -            | 90.6                   | 100.0%               |
| Capital assets                 | <u>352.6</u> | <u>315.0</u> | <u>37.6</u>            | 11.9%                |
| Total assets                   | <u>567.0</u> | <u>406.5</u> | <u>160.5</u>           | 39.5%                |
| Deferred outflows of resources | <u>247.0</u> | <u>289.3</u> | <u>(42.3)</u>          | (14.6%)              |

CITY SCHOOL DISTRICT OF ALBANY  
Management's Discussion and Analysis, Continued

|                                  | <u>2022</u>       | <u>2021</u>    | Increase<br>(Decrease) | Percentage<br>Change |
|----------------------------------|-------------------|----------------|------------------------|----------------------|
| Current liabilities              | \$ 131.2          | 135.0          | (3.8)                  | (2.8%)               |
| Long-term liabilities            | <u>597.5</u>      | <u>763.3</u>   | <u>(165.8)</u>         | (21.7%)              |
| Total liabilities                | <u>728.7</u>      | <u>898.3</u>   | <u>(169.6)</u>         | (18.9%)              |
| Deferred inflows of resources    | <u>338.4</u>      | <u>53.6</u>    | <u>284.8</u>           | 531.3%               |
| Net position:                    |                   |                |                        |                      |
| Net investment in capital assets | 141.5             | 135.2          | 6.3                    | 4.7%                 |
| Restricted                       | 47.5              | 34.4           | 13.1                   | 38.1%                |
| Unrestricted (deficit)           | <u>(442.1)</u>    | <u>(425.7)</u> | <u>(16.4)</u>          | (3.9%)               |
| Total net position (deficit)     | \$ <u>(253.1)</u> | <u>(256.1)</u> | <u>3.0</u>             | 1.2%                 |

- Total non-current assets increased 40.7% primarily due to capitalization of capital projects and the proportionate share of the pension system being an asset in the current year. Total current assets increased 35.3% primarily due to an increase in cash and equivalents.
- The decrease in current liabilities is primarily due to a decrease in BANs payable due to the District issuing a bond in the current year which redeemed a portion of the BANs.
- The net increase in long-term liabilities is mainly due to the issuance of a bond in the current year.
- Net investment in capital assets increased 4.7% primarily due to the capitalization of capital projects net of the related debt.

Changes in Net Position

The District's 2021-2022 revenue was \$311,018,841 (See Figure A-4). Taxes and New York State aid accounted for the majority of revenue by contributing 42.7% and 41.1%, respectively, of the total revenue raised (see Figure A-5). The remainder of revenue came from charges for services, operating grants, nonproperty tax items, other tax items, and other miscellaneous sources.

The total cost of all programs and services totaled \$307,973,072 for 2021-2022. These expenses are predominately for the education, supervision, food services, and transportation of students (see Figure A-6). The majority of these costs are related to instruction.

Net position increased during the year by \$3,045,769 primarily due to the increase of state sources.

**CITY SCHOOL DISTRICT OF ALBANY**  
**Management's Discussion and Analysis, Continued**

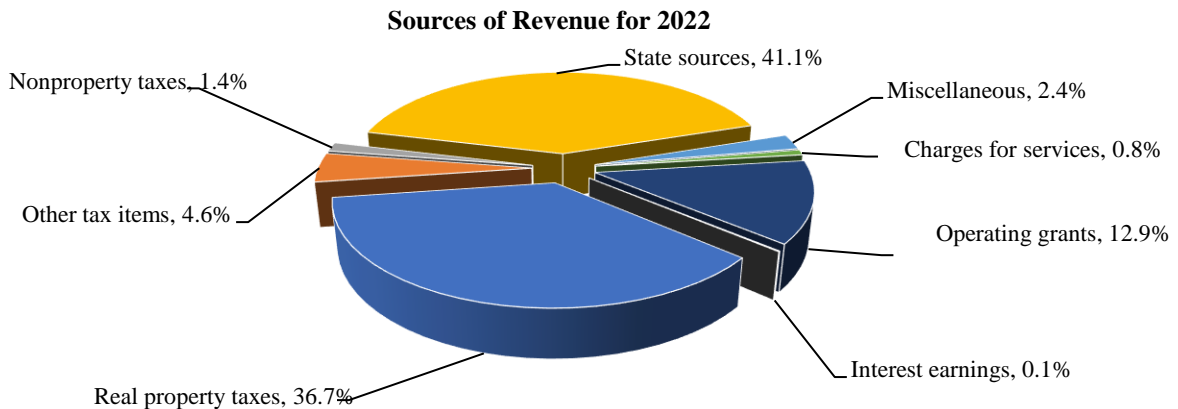
Figure A-4 Changes in Net Position - Governmental Activities (In Millions of Dollars)

|                         | <u>2022</u>   | <u>2021</u>   | <u>Increase<br/>(Decrease)</u> | <u>Percentage<br/>Change</u> |
|-------------------------|---------------|---------------|--------------------------------|------------------------------|
| <b>Revenue:</b>         |               |               |                                |                              |
| <b>Program revenue:</b> |               |               |                                |                              |
| Charges for services    | \$ 2.4        | 1.9           | 0.5                            | 26.3%                        |
| Operating grants        | 40.2          | 25.9          | 14.3                           | 55.2%                        |
| Capital grants          | -             | 1.1           | (1.1)                          | (100.0%)                     |
| <b>General revenue:</b> |               |               |                                |                              |
| Taxes                   | 132.8         | 131.3         | 1.5                            | 1.1%                         |
| State sources           | 128.0         | 111.3         | 16.7                           | 15.0%                        |
| Interest earnings       | 0.2           | 0.6           | (0.4)                          | (66.7%)                      |
| Miscellaneous           | <u>7.4</u>    | <u>9.3</u>    | <u>(1.9)</u>                   | <u>(20.4%)</u>               |
| Total revenue           | <u>311.0</u>  | <u>281.4</u>  | <u>29.6</u>                    | <u>10.5%</u>                 |
| <b>Expenses:</b>        |               |               |                                |                              |
| General support         | 32.7          | 31.4          | 1.3                            | 4.1%                         |
| Instructional           | 254.3         | 281.5         | (27.2)                         | (9.7%)                       |
| Pupil transportation    | 10.3          | 8.4           | 1.9                            | 22.6%                        |
| Debt service - interest | 5.5           | 5.0           | 0.5                            | 10.0%                        |
| School lunch program    | <u>5.2</u>    | <u>4.9</u>    | <u>0.3</u>                     | <u>6.1%</u>                  |
| Total expenses          | <u>308.0</u>  | <u>331.2</u>  | <u>(23.2)</u>                  | <u>(7.0%)</u>                |
| Change in net position  | \$ <u>3.0</u> | <u>(49.8)</u> | <u>52.8</u>                    | <u>(106.0%)</u>              |

The District's 2021-2022 revenues totaled \$311.0 million as compared to \$281.4 million for the previous year. The increase was mainly a result of an increase in aid received from state sources of \$16.7 million.

Total expenses decreased \$23.2 million or 7.0% from prior year, mostly in the area of instruction.

Figure A-5:



CITY SCHOOL DISTRICT OF ALBANY  
Management's Discussion and Analysis, Continued

Figure A-6:

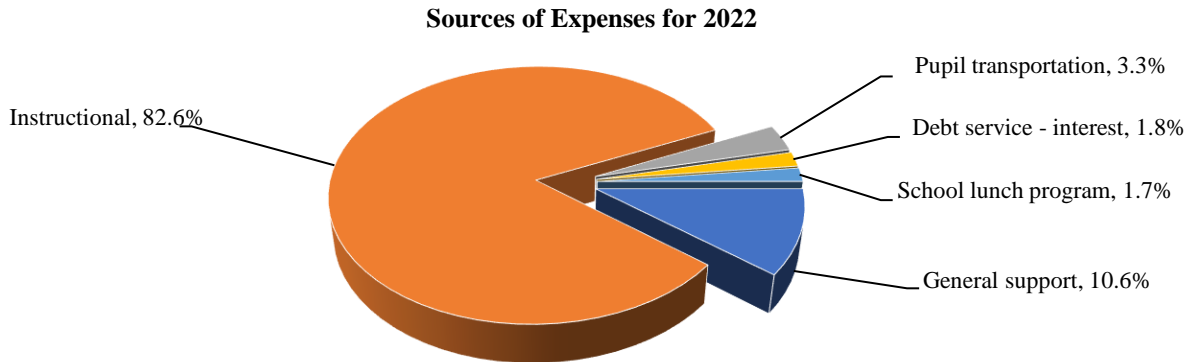


Figure A-7 Net Cost of Governmental Activities (in millions of dollars)

|                         | Total<br>Cost<br>Services<br><u>2022</u> | Net<br>Cost of<br>Services<br><u>2022</u> | Total<br>Cost<br>Services<br><u>2021</u> | Net<br>Cost of<br>Services<br><u>2021</u> |
|-------------------------|--|---|--|---|
| General support         | \$ 32.7                                  | 32.7                                      | 31.4                                     | 31.4                                      |
| Instruction             | 254.3                                    | 217.7                                     | 281.5                                    | 255.7                                     |
| Pupil transportation    | 10.3                                     | 10.3                                      | 8.4                                      | 8.4                                       |
| Debt service - interest | 5.5                                      | 5.5                                       | 5.0                                      | 5.0                                       |
| School lunch program    | <u>5.2</u>                               | <u>(0.8)</u>                              | <u>4.9</u>                               | <u>1.8</u>                                |
|                         | \$ <u>308.0</u>                          | <u>265.4</u>                              | <u>331.2</u>                             | <u>302.3</u>                              |

- The cost of all governmental activities for the year was \$307,973,072.
- The users of the District's programs financed \$2,392,659 of the costs.
- The operating grants financed \$40,156,466 of the costs.
- The majority of costs were financed by the District's taxpayers and unallocated NYS aid.

**FINANCIAL ANALYSIS OF THE DISTRICT'S FUNDS**

Variations between years for the governmental fund financial statements are not the same as variations between years for the District-Wide financial statements. The District's governmental funds are presented on the current financial resources measurement focus and the modified accrual basis of accounting. Under this method of presentation, governmental funds do not include long-term liabilities for the funds' projects and capital assets purchased by the funds. Governmental funds will include proceeds from the issuance of debt, the current payments for capital assets, and the current payments for debt (see Statement of Revenue, Expenditures and Changes in Fund Balances - Governmental Funds in the attached financial statements).

CITY SCHOOL DISTRICT OF ALBANY  
Management's Discussion and Analysis, Continued

Governmental Funds Highlights

- General Fund - Revenue increased \$8.3 million in 2021-2022 from prior year, primarily from state sources. Expenditures increased approximately \$19.4 million, primarily due instruction related expenditures.
- Special Aid Fund - Revenue increased \$15.5 million in 2021 - 2022 from prior year, primarily from federal sources.
- School Lunch Fund - The District contracts with an external management company for food service operations. The program is financially self-sustaining.
- Capital Projects Fund - Activity in the capital projects fund increased due to construction activities resulting in \$47.2 million in capital asset additions.
- Miscellaneous Fund - Activity is related to the extracurricular activities and scholarships.

General Fund Budgetary Highlights

This section presents an analysis of significant variances between original and final budget amounts and between final budget amounts and actual results for the general fund.

Results vs. Budget (in millions of Dollars)

|                          | <u>Original<br/>Budget</u> | <u>Final<br/>Budget</u> | <u>Actual</u> | <u>Encumbrances</u> | Variance<br>(Actual/<br>Budget) |
|--------------------------|----------------------------|-------------------------|---------------|---------------------|---------------------------------|
| Revenue:                 |                            |                         |               |                     |                                 |
| Local sources            | \$ 138.1                   | 138.1                   | 141.1         | -                   | 3.0                             |
| State sources            | 128.2                      | 128.2                   | 126.5         | -                   | (1.7)                           |
| Federal sources          | -                          | 0.1                     | 0.1           | -                   | -                               |
| Medicaid                 | 0.6                        | 0.6                     | 1.3           | -                   | 0.7                             |
| Transfers in             | <u>0.2</u>                 | <u>0.2</u>              | <u>0.2</u>    | <u>-</u>            | <u>-</u>                        |
| Total                    | <u>267.1</u>               | <u>267.2</u>            | <u>269.2</u>  | <u>-</u>            | <u>2.0</u>                      |
| Expenditures:            |                            |                         |               |                     |                                 |
| General support          | 16.5                       | 21.0                    | 19.2          | 0.4                 | 1.4                             |
| Instructional            | 161.6                      | 162.9                   | 154.1         | 2.6                 | 6.2                             |
| Pupil transportation     | 10.3                       | 10.9                    | 9.6           | -                   | 1.3                             |
| Employee benefits        | 62.0                       | 60.7                    | 54.3          | -                   | 6.4                             |
| Debt service - principal | 12.1                       | 12.1                    | 12.1          | -                   | -                               |
| Debt service - interest  | 7.2                        | 5.8                     | 5.8           | -                   | -                               |
| Transfers out            | <u>0.5</u>                 | <u>0.5</u>              | <u>0.5</u>    | <u>-</u>            | <u>-</u>                        |
| Total                    | <u>270.2</u>               | <u>273.9</u>            | <u>255.6</u>  | <u>3.0</u>          | <u>15.3</u>                     |
| Changes in fund balance  | \$ <u>(3.1)</u>            | <u>(6.7)</u>            | <u>13.6</u>   | <u>(3.0)</u>        | <u>17.3</u>                     |

Note: Amounts may vary due to rounding.

CITY SCHOOL DISTRICT OF ALBANY  
Management's Discussion and Analysis, Continued

The general fund is the only fund for which a budget is legally adopted. The general fund had a net change in fund balance of approximately \$13.7 million, primarily as a result of additional state sources.

Capital Assets

As of June 30, 2022, the District had \$352,587,941 invested in buildings, computers, and other educational equipment.

Figure A-8 Capital Assets (net of depreciation, in millions of dollars)

| <u>Category</u>               | <u>2022</u>     | <u>2021</u>  | <u>Change</u> |
|-------------------------------|-----------------|--------------|---------------|
| Land                          | \$ 5.0          | 5.0          | -             |
| Construction-in-progress      | 146.3           | 101.7        | 44.6          |
| Buildings                     | 318.8           | 318.0        | 0.8           |
| Land improvements             | 10.4            | 10.2         | 0.2           |
| Furniture and equipment       | 4.4             | 3.5          | 0.9           |
| Vehicles                      | <u>0.8</u>      | <u>0.9</u>   | <u>(0.1)</u>  |
| Total                         | 485.7           | 439.3        | 46.4          |
| Less accumulated depreciation | <u>133.1</u>    | <u>124.4</u> | <u>8.7</u>    |
| Net capital assets            | \$ <u>352.6</u> | <u>314.9</u> | <u>37.7</u>   |

Long-Term Debt

As of June 30, 2022, the District had \$721,792,864 in general obligation and other long-term debt outstanding. More detailed information about the District's long-term debt is included in the notes to the financial statements.

Figure A-9 Outstanding Long-Term Debt (In Millions of Dollars)

| <u>Category</u>   | <u>2022</u>     | <u>2021</u>  |
|---|-----------------|--------------|
| General obligation bonds (financed with property taxes) | \$ 138.5        | 85.7         |
| Other long-term debt                                    | <u>378.5</u>    | <u>687.8</u> |
| Total   | \$ <u>517.0</u> | <u>773.5</u> |



CITY SCHOOL DISTRICT OF ALBANY  
Management's Discussion and Analysis, Continued

FACTORS BEARING ON THE DISTRICT'S FUTURE

- A referendum for an additional middle school and a five-year District-wide facilities plan was passed in May of 2019. The additional middle school space addresses growing enrollment at the middle school level and complete the relocation of remaining 6th grades housed in PreK - 6 elementary buildings. The relocation of 6th grades to 6 - 8 grade buildings will strengthen instructional programming. The District is funding \$15 million from its Capital Reserve to cover a large portion of the local taxpayer share on such project.
- Charter Schools continue to drain the District's financial resources and inhibit its ability to effectively plan for enrollment and staffing levels on an annual basis. In the spring of 2015 two charter middle schools closed abruptly which forced the District to purchase a building to accommodate the incoming students. Most recently, another charter school is expanding from middle school into the elementary grade levels.
- In February of 2016, the voters passed a referendum in the amount of \$179.9 million to reconstruct and renovate the existing high school building. The construction relating to the project began in the fall of 2017 and will extend to 2025. Occupancy in the new additions will occur as they are completed.
- As is typical in a District this size, its challenges to property tax assessments are ongoing which will require the issuance of future tax refunds. While the amount of these potential refunds cannot be determined at the present time, the District continues in its financial planning to anticipate these undetermined expenditures and has the ability to use reserves as necessary.
- In 2012 the New York State Legislature passed a 2% tax cap law without any corresponding relief from mandated expenditures. On a regular basis, public school districts face new unfunded mandates, and escalating costs that far exceed 2% in the areas of personnel, energy, health insurance, retirement benefits, and charter school tuition. All of these items are mandated.

CONTACTING THE DISTRICT'S FINANCE MANAGEMENT

This financial report is designed to provide the District's citizens, taxpayers, customers, investors, and creditors with a general overview of the District's finances and to demonstrate the District's accountability for the money it received. If you have any questions about this report or need additional financial information, contact:

CITY SCHOOL DISTRICT OF ALBANY, New York  
Attn: Assistant Superintendent for Business Affairs  
Academy Park  
Albany, New York 12207  
(518) 475-6020

CITY SCHOOL DISTRICT OF ALBANY  
Statement of Net Position  
June 30, 2022

|  |                               |
|--|-------------------------------|
| Assets:  |                               |
| Cash and equivalents                                 |                               |
| Unrestricted   | \$ 45,762,752                 |
| Restricted   | 46,963,111                    |
| Investments  | 1,553,832                     |
| Receivables:   |                               |
| State and federal aid                                | 26,311,981                    |
| Due from other governments, net of allowance         | 2,730,387                     |
| Other  | 339,376                       |
| Inventory  | 21,936                        |
| Prepaid expenses                                     | 124,384                       |
| Net pension asset - proportionate share - ERS system | 4,681,023                     |
| Net pension asset - proportionate share - TRS system | 85,911,144                    |
| Capital assets, net                                  | <u>352,587,941</u>            |
| Total assets   | <u>566,987,867</u>            |
| Deferred outflows of resources:                      |                               |
| Employees' retirement system                         | 9,147,204                     |
| Teachers' retirement system                          | 51,300,692                    |
| Other postemployment benefits                        | 180,075,501                   |
| Deferred loss on bond refunding                      | <u>6,556,448</u>              |
| Total deferred outflows of resources                 | <u>247,079,845</u>            |
| Liabilities:   |                               |
| Payables:  |                               |
| Accounts payable                                     | 17,156,971                    |
| Retainage payable                                    | 3,137,525                     |
| Accrued liabilities                                  | 3,441,284                     |
| Bond interest payable                                | 317,872                       |
| Due to teachers' retirement system                   | 10,356,228                    |
| Due to employees' retirement system                  | 547,893                       |
| Due and payable within one year:                     |                               |
| Bond anticipation note                               | 86,225,155                    |
| Bonds payable  | 9,033,137                     |
| Compensated absences                                 | 985,173                       |
| Due and payable after one year:                      |                               |
| Bonds payable  | 129,432,682                   |
| Bonds premium  | 13,247,859                    |
| Accrued workers' compensation                        | 2,548,533                     |
| Compensated absences payable                         | 12,571,446                    |
| Total OPEB liability                                 | <u>439,737,443</u>            |
| Total liabilities                                    | <u>728,739,201</u>            |
| Deferred inflows of resources:                       |                               |
| Unearned revenue                                     | 911,443                       |
| Employees' retirement system                         | 17,184,225                    |
| Teachers' retirement system                          | 97,042,956                    |
| Other postemployment benefits                        | <u>223,306,677</u>            |
| Total deferred inflows of resources                  | <u>338,445,301</u>            |
| Net position:  |                               |
| Net investment in capital assets                     | 141,532,813                   |
| Restricted   | 47,517,192                    |
| Unrestricted (deficit)                               | <u>(442,166,795)</u>          |
| Total net position (deficit)                         | <u><u>\$(253,116,790)</u></u> |

See accompanying notes to financial statements.

CITY SCHOOL DISTRICT OF ALBANY  
Statement of Activities - Governmental Activities  
Year ended June 30, 2022

|   | <u>Expenses</u>       | <u>Program Revenues</u>         |                             | <u>Net (Expense)<br/>Revenue and<br/>Changes in<br/>Net Position</u> |
|---|-----------------------|---------------------------------|-----------------------------|--|
|   |                       | <u>Charges for<br/>Services</u> | <u>Operating<br/>Grants</u> |  |
| Functions and programs:                     |                       |                                 |                             |  |
| General support                             | \$ 32,677,515         | -                               | -                           | (32,677,515)   |
| Instructional                               | 254,333,176           | 2,392,655                       | 34,134,974                  | (217,805,547)  |
| Pupil transportation                        | 10,270,292            | -                               | -                           | (10,270,292)   |
| Debt service - interest                     | 5,506,329             | -                               | -                           | (5,506,329)  |
| School lunch program                        | <u>5,185,760</u>      | <u>4</u>                        | <u>6,021,492</u>            | <u>835,736</u>   |
| Total functions<br>and programs             | <u>\$ 307,973,072</u> | <u>2,392,659</u>                | <u>40,156,466</u>           | <u>(265,423,947)</u>   |
| General revenue:                            |                       |                                 |                             |  |
| Real property taxes                         |                       |                                 |                             | 114,011,439  |
| Other tax items                             |                       |                                 |                             | 14,372,061   |
| Nonproperty tax items                       |                       |                                 |                             | 4,444,713  |
| Use of money and property                   |                       |                                 |                             | 203,464  |
| Sale of property and compensation for loss  |                       |                                 |                             | 31,743   |
| Medicaid reimbursement                      |                       |                                 |                             | 1,329,796  |
| State sources                               |                       |                                 |                             | 127,990,747  |
| Miscellaneous                               |                       |                                 |                             | <u>6,085,753</u>   |
| Total general revenue                       |                       |                                 |                             | <u>268,469,716</u>   |
| Change in net position                      |                       |                                 |                             | 3,045,769  |
| Net position (deficit) at beginning of year |                       |                                 |                             | <u>(256,162,559)</u>   |
| Net position (deficit) at end of year       |                       |                                 |                             | <u><u>\$(253,116,790)</u></u>  |

See accompanying notes to financial statements.

CITY SCHOOL DISTRICT OF ALBANY  
Balance Sheet - Governmental Funds  
June 30, 2022

| <u>Assets</u>  | <u>General</u>      | <u>Special<br/>Aid</u> | <u>School<br/>Lunch</u> | <u>Capital<br/>Projects</u> | <u>Debt<br/>Service</u> | <u>Miscellaneous</u> | <u>Total<br/>Governmental<br/>Funds</u> |
|--|---------------------|------------------------|-------------------------|-----------------------------|-------------------------|----------------------|---|
| Cash and equivalents:  |                     |                        |                         |                             |                         |                      |   |
| Unrestricted   | \$21,542,104        | -                      | 3,893,391               | 20,327,257                  | -                       | -                    | 45,762,752                              |
| Restricted   | 45,898,201          | -                      | -                       | -                           | 568,124                 | 496,786              | 46,963,111                              |
| Investments  | -                   | -                      | -                       | -                           | -                       | 1,553,832            | 1,553,832                               |
| Receivables:   |                     |                        |                         |                             |                         |                      |   |
| Due from other funds   | 13,977,837          | -                      | -                       | 2,055,783                   | 189                     | 60                   | 16,033,869                              |
| Due from state and federal   | 5,741,712           | 17,150,769             | 2,214,941               | 1,204,559                   | -                       | -                    | 26,311,981                              |
| Due from other governments, net of allowance                         | 2,730,387           | -                      | -                       | -                           | -                       | -                    | 2,730,387                               |
| Other receivables, net of allowance                                  | 331,334             | 4,306                  | 3,736                   | -                           | -                       | -                    | 339,376                                 |
| Inventory  | -                   | -                      | 21,936                  | -                           | -                       | -                    | 21,936                                  |
| Prepaid expenditures   | 124,384             | -                      | -                       | -                           | -                       | -                    | 124,384                                 |
| Total assets   | <u>\$90,345,959</u> | <u>17,155,075</u>      | <u>6,134,004</u>        | <u>23,587,599</u>           | <u>568,313</u>          | <u>2,050,678</u>     | <u>139,841,628</u>                      |
| <u>Liabilities, Deferred Inflows of Resources and Fund Balance</u>   |                     |                        |                         |                             |                         |                      |   |
| Liabilities:   |                     |                        |                         |                             |                         |                      |   |
| Accounts payable   | 7,533,501           | 2,802,057              | 331,747                 | 6,489,666                   | -                       | -                    | 17,156,971                              |
| Retainage payable  | -                   | -                      | -                       | 3,137,525                   | -                       | -                    | 3,137,525                               |
| Accrued liabilities  | 3,395,577           | 44,467                 | 1,240                   | -                           | -                       | -                    | 3,441,284                               |
| Due to other funds   | 2,051,425           | 13,888,209             | 82,006                  | 12,229                      | -                       | -                    | 16,033,869                              |
| Due to teachers' retirement system                                   | 10,356,228          | -                      | -                       | -                           | -                       | -                    | 10,356,228                              |
| Due to employees' retirement system                                  | 547,893             | -                      | -                       | -                           | -                       | -                    | 547,893                                 |
| Bond anticipation notes payable                                      | -                   | -                      | -                       | 86,225,155                  | -                       | -                    | 86,225,155                              |
| Compensated absences   | 985,173             | -                      | -                       | -                           | -                       | -                    | 985,173                                 |
| Overpayments and collections in advance                              | 246,567             | -                      | -                       | -                           | -                       | -                    | 246,567                                 |
| Unearned revenue   | -                   | 420,245                | -                       | -                           | -                       | -                    | 420,245                                 |
| Total liabilities  | <u>25,116,364</u>   | <u>17,154,978</u>      | <u>414,993</u>          | <u>95,864,575</u>           | <u>-</u>                | <u>-</u>             | <u>138,550,910</u>                      |
| Deferred inflows of resources - unearned revenue                     | <u>1,605,014</u>    | <u>-</u>               | <u>165,972</u>          | <u>-</u>                    | <u>-</u>                | <u>-</u>             | <u>1,770,986</u>                        |
| Fund balance:  |                     |                        |                         |                             |                         |                      |   |
| Nonspendable   | 124,384             | -                      | 21,936                  | -                           | -                       | 1,000,000            | 1,146,320                               |
| Restricted   | 45,898,201          | -                      | -                       | -                           | 568,313                 | 1,050,678            | 47,517,192                              |
| Assigned   | 6,191,238           | -                      | -                       | -                           | -                       | -                    | 6,191,238                               |
| Unassigned (deficit)   | 11,410,758          | 97                     | 5,531,103               | (72,276,976)                | -                       | -                    | (55,335,018)                            |
| Total fund balance (deficit)   | <u>63,624,581</u>   | <u>97</u>              | <u>5,553,039</u>        | <u>(72,276,976)</u>         | <u>568,313</u>          | <u>2,050,678</u>     | <u>(480,268)</u>                        |
| Total liabilities, deferred inflows of resources<br>and fund balance | <u>\$90,345,959</u> | <u>17,155,075</u>      | <u>6,134,004</u>        | <u>23,587,599</u>           | <u>568,313</u>          | <u>2,050,678</u>     | <u>139,841,628</u>                      |

See accompanying notes to financial statements.

CITY SCHOOL DISTRICT OF ALBANY  
Reconciliation of Balance Sheet - Governmental Funds  
to the Statement of Net Position  
June 30, 2022

|   |                      |                                |
|---|----------------------|--------------------------------|
| Total governmental fund balance (deficit)   | \$                   | (480,268)                      |
| Amounts reported for governmental activities in the statement of net position are different because:  |                      |                                |
| Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.                                     |                      | 352,587,941                    |
| Deferred amount on bond refundings that are not due in the current period are not recognized on the fund financial statements.                              |                      | 6,556,448                      |
| Pension related District-Wide activity:   |                      |                                |
| Deferred outflows of resources  | \$ 60,447,896        |                                |
| Deferred inflows of resources   | (114,227,181)        |                                |
| Net pension asset - proportionate share - ERS System  | 4,681,023            |                                |
| Net pension asset- proportionate share - TRS System   | <u>85,911,144</u>    | 36,812,882                     |
| OPEB related District-Wide activity:  |                      |                                |
| Deferred outflows of resources  | 180,075,501          |                                |
| Deferred inflows of resources   | (223,306,677)        |                                |
| Total OPEB liability  | <u>(439,737,443)</u> | (482,968,619)                  |
| Long-term bonds payable are not due in the current period and, therefore, are not reported in the funds.  |                      | (138,465,819)                  |
| Bond premium is recorded as revenue in the fund financial statements, but is amortized over the life of the bond under full accrual accounting.             |                      | (13,247,859)                   |
| Compensated absences due in more than one year are recognized as a liability under full accrual accounting.   |                      | (12,571,446)                   |
| Long-term liabilities, including accrued workers' compensation are not due and payable in the current period and, therefore, are not reported in the funds. |                      | (2,548,533)                    |
| Unearned revenue received in the current year was recognized as a revenue under full accrual accounting.  |                      | 1,526,355                      |
| Interest payable at June 30, 2022, in the District-Wide statements was recorded as an expense under full accrual accounting.                                |                      | <u>(317,872)</u>               |
| Total net position (deficit)  |                      | <u><u>\$ (253,116,790)</u></u> |

See accompanying notes to financial statements.

CITY SCHOOL DISTRICT OF ALBANY  
Statement of Revenue, Expenditures and Changes in Fund Balance - Governmental Funds  
Year ended June 30, 2022

|  | <u>General</u>       | <u>Special<br/>Aid</u> | <u>School<br/>Lunch</u> | <u>Capital<br/>Projects</u> | <u>Debt<br/>Service</u> | <u>Miscellaneous</u> | <u>Total<br/>Governmental<br/>Funds</u> |
|--|----------------------|------------------------|-------------------------|-----------------------------|-------------------------|----------------------|---|
| Revenue:   |                      |                        |                         |                             |                         |                      |   |
| Real property taxes                              | \$ 114,011,439       | -                      | -                       | -                           | -                       | -                    | 114,011,439                             |
| Other tax items                                  | 14,372,061           | -                      | -                       | -                           | -                       | -                    | 14,372,061                              |
| Nonproperty tax items                            | 4,444,713            | -                      | -                       | -                           | -                       | -                    | 4,444,713                               |
| Charges for services                             | 2,392,655            | -                      | -                       | -                           | -                       | -                    | 2,392,655                               |
| Use of money and property                        | 159,025              | -                      | -                       | -                           | 1,399                   | 43,040               | 203,464                                 |
| Sale of property and compensation for loss       | 31,743               | -                      | -                       | -                           | -                       | -                    | 31,743                                  |
| State sources                                    | 126,548,351          | 7,278,306              | 99,371                  | -                           | -                       | -                    | 133,926,028                             |
| Federal sources                                  | 128,703              | 26,727,965             | 5,257,930               | -                           | -                       | -                    | 32,114,598                              |
| Medicaid reimbursement                           | 1,329,796            | -                      | -                       | -                           | -                       | -                    | 1,329,796                               |
| Surplus food                                     | -                    | -                      | 664,191                 | -                           | -                       | -                    | 664,191                                 |
| School food service                              | -                    | -                      | 4                       | -                           | -                       | -                    | 4                                       |
| Miscellaneous                                    | <u>5,690,035</u>     | <u>112,366</u>         | <u>5,000</u>            | <u>-</u>                    | <u>-</u>                | <u>278,352</u>       | <u>6,085,753</u>                        |
| Total revenue                                    | <u>269,108,521</u>   | <u>34,118,637</u>      | <u>6,026,496</u>        | <u>-</u>                    | <u>1,399</u>            | <u>321,392</u>       | <u>309,576,445</u>                      |
| Expenditures:                                    |                      |                        |                         |                             |                         |                      |   |
| General support                                  | 19,235,712           | -                      | -                       | -                           | -                       | -                    | 19,235,712                              |
| Instructional                                    | 154,114,105          | 29,266,059             | -                       | -                           | -                       | 268,782              | 183,648,946                             |
| Pupil transportation                             | 9,627,744            | 489,184                | -                       | -                           | -                       | -                    | 10,116,928                              |
| Employee benefits                                | 54,252,220           | 4,625,892              | 633,519                 | -                           | -                       | -                    | 59,511,631                              |
| Debt service - principal                         | 12,090,270           | -                      | -                       | -                           | -                       | -                    | 12,090,270                              |
| Debt service - interest                          | 5,852,110            | -                      | -                       | -                           | -                       | -                    | 5,852,110                               |
| Cost of sales                                    | -                    | -                      | 4,145,730               | -                           | -                       | -                    | 4,145,730                               |
| Capital outlay                                   | -                    | -                      | -                       | <u>47,633,421</u>           | <u>-</u>                | <u>-</u>             | <u>47,633,421</u>                       |
| Total expenditures                               | <u>255,172,161</u>   | <u>34,381,135</u>      | <u>4,779,249</u>        | <u>47,633,421</u>           | <u>-</u>                | <u>268,782</u>       | <u>342,234,748</u>                      |
| Excess (deficiency) of revenue over expenditures | <u>13,936,360</u>    | <u>(262,498)</u>       | <u>1,247,247</u>        | <u>(47,633,421)</u>         | <u>1,399</u>            | <u>52,610</u>        | <u>(32,658,303)</u>                     |
| Other financing sources and (uses):              |                      |                        |                         |                             |                         |                      |   |
| Proceeds from issuance of bond                   | -                    | -                      | -                       | 62,445,000                  | -                       | -                    | 62,445,000                              |
| BANs redeemed from appropriations                | -                    | -                      | -                       | 2,397,000                   | -                       | -                    | 2,397,000                               |
| Premium on obligations                           | -                    | -                      | -                       | 2,889,949                   | -                       | -                    | 2,889,949                               |
| Operating transfers in                           | 169,634              | 432,132                | -                       | -                           | -                       | -                    | 601,766                                 |
| Operating transfers (out)                        | <u>(432,132)</u>     | <u>(169,634)</u>       | <u>-</u>                | <u>-</u>                    | <u>-</u>                | <u>-</u>             | <u>(601,766)</u>                        |
| Total other financing sources (uses)             | <u>(262,498)</u>     | <u>262,498</u>         | <u>-</u>                | <u>67,731,949</u>           | <u>-</u>                | <u>-</u>             | <u>67,731,949</u>                       |
| Net change in fund balance                       | 13,673,862           | -                      | 1,247,247               | 20,098,528                  | 1,399                   | 52,610               | 35,073,646                              |
| Fund balance (deficit) at beginning of year      | <u>49,950,719</u>    | <u>97</u>              | <u>4,305,792</u>        | <u>(92,375,504)</u>         | <u>566,914</u>          | <u>1,998,068</u>     | <u>(35,553,914)</u>                     |
| Fund balance (deficit) at end of year            | <u>\$ 63,624,581</u> | <u>97</u>              | <u>5,553,039</u>        | <u>(72,276,976)</u>         | <u>568,313</u>          | <u>2,050,678</u>     | <u>(480,268)</u>                        |

See accompanying notes to financial statements.

CITY SCHOOL DISTRICT OF ALBANY  
Reconciliation of the Statement of Revenue, Expenditures and Changes in  
in Fund Balance - Governmental Funds to the Statement of Activities  
Year ended June 30, 2022

|   |                     |
|---|---------------------|
| Net change in fund balance  | \$ 35,073,646       |
| Amounts reported for governmental activities in the statement of activities are<br>are different because:   |                     |
| Capital outlays, net of disposals are expenditures in governmental funds, but<br>are capitalized in the statement of net position.  | 46,452,694          |
| Depreciation is not recorded as an expenditure in the governmental funds,<br>but is recorded in the statement of activities.  | (8,833,221)         |
| Amounts that were withheld at the end of 2021 and deferred in the governmental<br>funds. This amount was recognized as revenue in 2021 in the statement of<br>activities. This was recognized in the governmental funds in 2022.  | 1,442,396           |
| Pension expense resulting from GASB 68 related pension reporting is not<br>recorded as an expenditure in the government funds but is recorded in the<br>statement of activities.  | 17,020,391          |
| Repayment of bond principal and energy performance debt principal is an<br>expenditure in the governmental funds, less the library portion, but reduce<br>long-term liabilities in the statement of net position and do not affect the<br>statement of activities:  |                     |
| Principal paid on bonds   | 12,090,270          |
| Proceeds from issuance of debt  | (62,445,000)        |
| Premiums received on issuance of new debt   | (2,889,949)         |
| BANs redeemed from appropriations   | (2,397,000)         |
| Bond premium amortization is not recorded as revenue in the governmental<br>funds, but is recorded in the statement of activities.  | 992,054             |
| Deferred loss on bond refunding amortization is not recorded as expenditures<br>in the governmental funds, but is recorded in the statement of activities.  | (504,335)           |
| Interest on long-term debt in the statement of activities differs from the amounts<br>the amounts reported in the governmental funds because interest is recorded<br>as an expenditure in the funds when it is due and requires the use of current<br>financial resources. In the statement of activities, however, interest expense<br>is recognized as the interest accrues regardless of when it is due. Accrued<br>interest changed by. | (141,938)           |
| Other postemployment benefits do not require the expenditure of current resources<br>and are, therefore, not reported as expenditures in the government funds.  | (33,194,438)        |
| Certain expenses in the statement of activities do not require the expenditure<br>of current resources and are, therefore, not reported as expenditures in the<br>governmental funds.   | <u>380,199</u>      |
| Change in net position of governmental activities   | <u>\$ 3,045,769</u> |

See accompanying notes to financial statements.

CITY SCHOOL DISTRICT OF ALBANY  
Statement of Changes in Net Position  
Fiduciary Funds  
Year ended June 30, 2022

|   | <u>Custodial<br/>Funds</u> |
|---|----------------------------|
| Additions - real property taxes             | \$ 8,805,916               |
| Deductions - payments to library            | <u>8,805,916</u>           |
| Change in net position                      | -                          |
| Fiduciary net position at beginning of year | <u>-</u>                   |
| Fiduciary net position at end of year       | <u><u>\$ -</u></u>         |

See accompanying notes to financial statements.



# CITY SCHOOL DISTRICT OF ALBANY

## Notes to Financial Statements

June 30, 2022

### (1) Summary of Significant Accounting Policies

The City School District of Albany, New York (the District) provides K-12 public education to students living within its geographic borders.

The financial statements of the District have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to governmental units. Those principles are prescribed by the Governmental Accounting Standards Board (GASB), which is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. Significant accounting principles and policies utilized by the District are described below:

#### (a) Reporting Entity

The District is governed by the laws of New York State and is an independent entity governed by an elected Board of Education. The President of the Board serves as the Chief Fiscal Officer and the Superintendent is the Chief Executive Officer. The Board is responsible for, and controls all activities related to public school education within the District. Board members have authority to make decisions, power to appoint management, and primary accountability for all fiscal matters.

The reporting entity of the District is based upon criteria set forth by GAAP. The financial reporting entity consists of the primary government, organizations for which the primary government is financially accountable and other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete.

The accompanying financial statements present the activities of the District. The District is not a component unit of another reporting entity. The decision to include a potential component unit in the District's reporting entity is based on several criteria including legal standing, fiscal dependency and financial accountability. Based on the application of these criteria, the following is included in the District's reporting entity:

#### Extraclassroom Activity Funds

The extraclassroom activity funds of the District represent funds of the students of the District. The District exercises general oversight of these funds with student management of the financial transactions. Separate audited financial statements (cash basis) of the extraclassroom activity funds can be found at the District's business office. The District accounts for assets held as an agent for various student organizations in the miscellaneous fund.

CITY SCHOOL DISTRICT OF ALBANY  
Notes to Financial Statements, Continued

(1) Summary of Significant Accounting Policies, Continued

(b) Basis of Presentation

The District's financial statements consist of District-Wide financial statements, including a Statement of Net Position and a Statement of Activities, and fund level financial statements which provide more detailed information.

District-Wide Statements

The Statement of Net Position and the Statement of Activities present financial information about the District's governmental activities. These statements include the financial activities of the overall government in its entirety, except those that are fiduciary. Eliminations have been made to minimize the double counting of internal transactions. Governmental activities generally are financed through taxes, State aid, intergovernmental revenues and other exchange and non-exchange transactions. Operating grants include operating-specific and discretionary (either operating or capital) grants, while the capital grants column reflects capital-specific grants.

The Statement of Activities presents a comparison between program expenses and revenue for each function of the District's governmental activities. Direct expenses are those that are specifically associated with and are clearly identifiable to a particular function. Indirect expenses, principally employee benefits, are allocated to functional areas in proportion to the payroll expended for those areas. Program revenue includes charges paid by the recipient of goods or services offered by the programs, and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenue that is not classified as program revenue, including all taxes, is presented as general revenue.

Fund Financial Statements

During the year ended June 30, 2022, the District adopted provisions of GASB Statement No 87 - "Leases." The primary objective of this Statement is to better meet the information needs of financial statement users by improving accounting and financial reporting for leases by governments. The District has performed an evaluation of its leasing transactions, and determined that the implementation of this Statement will have no material impact on the financial statements of the District.

The District uses funds to maintain its accounting records. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities.

The fund statements provide information about the District's funds, including fiduciary funds. Separate statements for each fund category (governmental and fiduciary) are presented. The emphasis of fund financial statements is on major governmental funds, each displayed in a separate column.

CITY SCHOOL DISTRICT OF ALBANY  
Notes to Financial Statements, Continued

(1) Summary of Significant Accounting Policies, Continued

(b) Basis of Presentation, Continued

The accounts of the District are organized into funds or account groups, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, deferred inflows of resources, fund balances, revenue, and expenditures. The various funds are summarized by type in the financial statements. Significant transactions between funds within a fund type have been eliminated. The fund types and account groups used by the District are as follows:

Governmental Fund

Governmental funds are those in which most governmental functions of the District are reported. The acquisition, use, and balances of the District's expendable financial resources and the related liabilities are accounted for through the governmental funds. The measurement focus is upon determination of changes in financial position rather than upon determination of net income. The following are the District's governmental funds:

General Fund - is the District's primary operating fund. It accounts for all financial transactions that are not required to be accounted for in another fund.

Special Revenue Funds - these funds account for and report the proceeds of specific revenue sources that are legally restricted to expenditures for specified purposes. There are three classes of special revenue funds:

Special Aid Fund - is used to account for and report the proceeds of federal and state grants that are legally restricted to expenditures for specified purposes.

School Lunch Fund - is used to account for and report the activities of the school lunch operations.

Miscellaneous Fund - is used to account for the extraclassroom activity funds, scholarships and various deposits in which the district has administrative control over.

Debt Service Fund - is used to account for the advance refunding of a portion of the District's outstanding serial bonds.

Capital Projects Fund - is used to account for and report the financial resources used for acquisition, construction, or major repair of capital facilities.

Fiduciary Fund Types

Fiduciary funds are used to account for assets held by the District as an agent for individuals, private organizations, other governmental units, and/or other funds. These activities are not included in the District-Wide financial statements, because their resources do not belong to the District, and are not available to be used. The following is the District's fiduciary fund:

Custodial Fund - is used to collect and remit taxes to the Public Library.

## CITY SCHOOL DISTRICT OF ALBANY

### Notes to Financial Statements, Continued

#### (1) Summary of Significant Accounting Policies, Continued

##### (c) Use of Estimates

The preparation of financial statements in accordance with GAAP requires management to make estimates and assumptions that affect the reported amount of assets, deferred outflows of resources, liabilities, and deferred inflows of resources and disclosure of contingent assets and liabilities at the date of the financial statements and the reported revenue and expenditures during the reporting period. Estimates and assumptions are made in a variety of areas, including collectability of receivables, compensated absences, potential contingent liabilities, and useful lives of long-lived assets, among others. Estimates and assumptions are reviewed periodically and the effects of revisions are reflected in the financial statements in the period they are determined to be necessary. Actual results could differ from those estimates.

##### (d) Measurement Focus and Basis of Accounting

Measurement focus refers to what is being measured, whereas basis of accounting refers to when revenue and expenditures are recognized. Basis of accounting relates to the timing of the measurement made, regardless of the measurement focus applied.

The District-Wide and fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenue is recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash transaction takes place. Non-exchange transactions in which the District gives or receives value without directly receiving or giving equal value in exchange include property taxes, grants, and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from grants and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.

The governmental fund statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenue is recognized when measurable and available. The District considers all revenue reported in the governmental funds to be available if the revenue is collected within ninety days after the end of the fiscal year (sixty days for property taxes). Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, claims and judgments, and compensated absences, which are recognized as expenditures to the extent they have matured. General capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources.

## CITY SCHOOL DISTRICT OF ALBANY

### Notes to Financial Statements, Continued

#### (1) Summary of Significant Accounting Policies, Continued

##### (e) Cash and Equivalents

Cash and equivalents consists of funds deposited in demand deposit accounts and amounts with the New York Cooperative Liquid Assets Securities system (NYCLASS).

New York State law governs the District's investment policies. Resources must be deposited in Federal Deposit Insurance Corporation (FDIC) insured commercial banks or trust companies located within the state. Permissible investments include obligations of the United States Treasury, United States Agencies, repurchase agreements, and obligations of New York State or its localities.

Collateral is required for demand and time deposits and certificates of deposit not covered by FDIC insurance. Obligations that may be pledged as collateral are obligations of the United States and its agencies and obligations of the State and its municipalities and Districts.

The District participates in the NYCLASS multi-municipal cooperative investment pool agreement pursuant to New York State General Municipal Law, whereby it holds a portion of the investments in cooperation with other participants. NYCLASS is rated 'AAM' by S&P Global Ratings. The investments are highly liquid and the amount held represents the amortized cost of the investment pool shares, which are considered to approximate fair value. Due to the highly liquid nature of these investments, they are classified as cash equivalents in the financial statements. Additional information concerning NYCLASS, including the annual report, can be found on its website at [www.newyorkclass.org](http://www.newyorkclass.org).

##### (f) Investments

Investments in equity securities with readily determinable fair values are reported at fair value in the miscellaneous fund. Equity securities are exposed to various risks such as interest rate, market and credit risks. Unrealized gains and losses are included in the statement of revenue, expenditures and changes in fund balances. The District also does not typically purchase investments denominated in a foreign currency, and is not exposed to foreign currency risk. Due to the level of risk associated with certain investment securities, it is at least reasonably possible that changes in values of investment securities will occur in the near term and that such changes could materially affect the amounts reported in the miscellaneous fund.

A framework has been established for measuring fair value. That framework provides a fair value hierarchy that prioritizes the inputs to valuation techniques used to measure fair value. The hierarchy gives the highest priority to unadjusted quoted prices in active markets for identical assets or liabilities (Level 1 measurements) and the lowest priority to unobservable inputs (Level 3 measurements). The three levels of the fair value hierarchy are described below:

CITY SCHOOL DISTRICT OF ALBANY  
Notes to Financial Statements, Continued

(1) Summary of Significant Accounting Policies, Continued

(f) Investments, Continued

Level 1 - Inputs to the valuation methodology are unadjusted quoted prices for identical assets or liabilities in active markets that the District has the ability to access.

Level 2 - Inputs to the valuation methodology include:

- Quoted prices for similar assets or liabilities in active markets;
- Quoted prices for identical or similar assets or liabilities in inactive markets;
- Inputs other than quoted prices that are observable for the assets or liability; and
- Inputs that are derived principally from or corroborated by observable market data by correlation or other means.

Level 3 - Inputs to the valuation methodology are unobservable and significant to the fair value measurement.

The asset's or liability's fair value measurement level within the fair value hierarchy is based on the lowest level of any input that is significant to the fair value measurement. Valuation techniques used need to maximize the use of observable inputs and minimize the use of unobservable inputs. There have been no changes in the methodologies used at June 30, 2022.

The methods described above may produce a fair value calculation that may not be indicative of net realizable value or reflective of future fair values. Furthermore, while the District believes its valuation methods are appropriate and consistent with other market participants, the use of different methodologies or assumptions to determine the fair value of certain financial instruments could result in a different fair value measurement at the reporting date.

The District assesses the levels of the investments at each measurement date, and transfers between levels are recognized on the actual date of the event or change in circumstances that caused the transfer in accordance with its accounting policy regarding the recognition of transfers between levels of the fair value hierarchy.

(g) Inventory and Prepaid Expenditures

Inventories of food in the school lunch fund are recorded at cost on a first-in, first-out basis, or in the case of surplus food, at stated value which approximates market. Purchases of inventory items in other funds are recorded as expenditures at the time of purchase, and are considered immaterial in amount.

Prepaid items represent payments made by the District for which benefits extend beyond year-end. These payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both the District-Wide and fund financial statements. These items are reported as assets on the Statement of Net Position or Balance Sheet using the consumption method. A current asset for the prepaid amounts is recorded at the time of purchase and an expense/expenditure is reported in the year the goods or services are consumed.

CITY SCHOOL DISTRICT OF ALBANY  
Notes to Financial Statements, Continued

(1) Summary of Significant Accounting Policies, Continued

(h) Interfund Transactions

The operations of the District include transactions between funds. These transactions may be temporary in nature, such as with interfund borrowings. The District typically loans resources between funds for the purpose of providing cash flow. These interfund receivables and payables are expected to be repaid with one year. Permanent transfers of funds include the transfer of expenditures and revenue to provide financing or other services.

In the District-Wide statements, the amounts reported on the Statement of Net Position for interfund receivables and payables represent amounts due between different fund types (governmental activities and fiduciary funds). Eliminations have been made for all interfund receivables and payables between the funds, with the exception of those due from or to the fiduciary funds.

The governmental funds report all interfund transactions as originally recorded. Interfund receivables and payables may be netted on the accompanying governmental funds Balance Sheet when it is the District's practice to settle these amounts at a net balance based upon the right of legal offset.

(i) Capital Assets

Capital assets are reported at actual cost for acquisitions subsequent to 2000. For assets acquired prior to 2000, estimated historical costs have been based on appraisal or deflated current replacement cost. Donated assets are reported at estimated fair value at the time received.

The District uses a capitalization threshold of \$5,000 (the dollar value above which asset acquisitions are added to the capital asset accounts). Depreciation methods and estimated useful lives of capital assets by asset classification reported in the government-wide statements are as follows:

|                         | <u>Depreciation<br/>Method</u> | <u>Estimated<br/>Useful Life</u> |
|-------------------------|--------------------------------|----------------------------------|
| Buildings               | Straight-line                  | 50 - 75 years                    |
| Land improvements       | Straight-line                  | 20 years                         |
| Furniture and equipment | Straight-line                  | 5 - 20 years                     |
| Vehicles                | Straight-line                  | 8 years                          |

## CITY SCHOOL DISTRICT OF ALBANY

### Notes to Financial Statements, Continued

#### (1) Summary of Significant Accounting Policies, Continued

##### (j) Deferred Outflows of Resources and Deferred Inflows of Resources

Deferred outflows of resources represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The District has three items that qualify for reporting in this category. The first item is related to pensions reported in the District-Wide statement of net position. This represents the effect of the net change in the District's proportion of the collective net pension assets (liabilities) and difference during the measurement period between the District's contributions and its proportion share of total contributions to the pension systems not included in pension expense. Also included in this item are the District contributions to the pension systems (teachers' and employees' retirement systems) subsequent to the measurement date. The second item represents changes of assumptions related to the total other postemployment benefits (OPEB) liability. The third is the deferred loss that the District incurred on its debt refunding transaction.

Deferred inflows of resources represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The District has three items that qualify for reporting in this category. First relates to cash received before the related revenue is earned and is reported as unearned revenue. The second item is related to pensions reported in the District-Wide statement of net position. This represents the effect of net change in the District's proportion of the collective net position assets (liabilities) and difference during the measurement periods between the District's contributions and its proportion share of total contributions to the pension systems not included in pension expense. The third represents differences between expected and actual experience as well as the change of assumptions and other inputs related to the total OPEB liability.

##### (k) Vested Employee Benefits

###### Compensated Absences

Compensated absences consist of unpaid accumulated annual sick and vacation leave.

Sick leave eligibility and accumulation is specified in negotiated labor contracts, and in individual employment contracts. Upon retirement, resignation, or death, employees may receive a payment based on unused accumulated sick leave, based on contractual provisions.

District employees are granted vacation in varying amounts, based primarily on length of service and service position. Some earned benefits may be forfeited if not taken within specified time periods.

The liability for compensated absences has been calculated using the vesting/termination method and an accrual for that liability is included in the District-Wide financial statements. The compensated absences liability is calculated based on the pay rates in effect at year-end.

In the fund statements, only the amount of matured liabilities is accrued within the general fund based upon expendable and available financial resources. These amounts are expended on the pay-as-you-go basis.



CITY SCHOOL DISTRICT OF ALBANY  
Notes to Financial Statements, Continued

(1) Summary of Significant Accounting Policies, Continued

(k) Vested Employee Benefits, Continued

Retirement Benefits

District employees participate in the New York State and Local Employees' Retirement System and the New York State Teachers' Retirement System.

Other Postemployment Benefits

In addition to providing the retirement benefits described, the District provides post-employment health insurance coverage to its retired employees and their survivors in accordance with the provisions of the employment contracts negotiated between the District and its employee groups. Substantially all of these employees may become eligible for these benefits if they reach normal retirement age while working for the District. The District pays a variable percentage of the cost of premiums to an insurance company that provides health care insurance.

(l) Property Taxes

Real property taxes are levied annually by the Board of Education no later than September 1, and become a lien on September 1. Taxes are collected during the period September 1 to November 15, and September 1 through February 28 for qualifying senior taxpayers. Uncollected taxes are paid by Albany County to the District on November 15.

(m) Receivables

Receivables are shown net of allowance for potentially uncollectible amounts. The District provides for probable uncollectible amounts through an adjustment to a valuation allowance based on its assessment of the current status of receivables.

(n) Unearned Revenue

Unearned revenue is reported when potential revenue does not meet both the measurable and available criteria for recognition in the current period. Unearned revenue also arises when resources are received by the District before it has legal claim to them, as when grant monies are received prior to the incidence of qualifying expenditures. In subsequent periods, when both recognition criteria are met, or when the District has legal claim to the resources, the liability for unearned revenue is removed and revenue is recorded.

Statute provides the authority for the District to levy taxes to be used to finance expenditures within the first sixty days of the succeeding fiscal year. Consequently, such amounts are recognized as revenue in the subsequent fiscal year rather than when measurable and available.

(o) Short-Term Debt

The District may issue Tax Anticipation Notes (TANs), in anticipation of the receipt of tax revenue. These notes are recorded as a liability of the fund that will actually receive the proceeds from the issuance of the notes. The TANs represent a liability that will be extinguished by the use of expendable, available resources of the fund.

CITY SCHOOL DISTRICT OF ALBANY  
Notes to Financial Statements, Continued

(1) Summary of Significant Accounting Policies, Continued

(o) Short-Term Debt, Continued

The District may issue Bond Anticipation Notes (BANs), in anticipation of proceeds from the subsequent sale of bonds. These notes are recorded as current liabilities of the funds that will actually receive the proceeds from the issuance of bonds. State law requires that BANs issued for capital purposes be repaid or converted to long-term financing within five years after the original issue date.

(p) Accrued Liabilities and Long-Term Obligations

Payables, accrued liabilities, and long-term obligations are reported in the District-Wide financial statements. In the governmental funds, payables and accrued liabilities are paid in a timely manner and in full from current financial resources.

Claims and judgments, and compensated absences that will be paid from governmental funds, are reported as a liability in the fund financial statements only to the extent that they are due for payment in the current year.

Bonds and other long-term obligations that will be paid from governmental funds are recognized as expenditures in the fund financial statements when paid.

Long-term obligations represent the District's future obligations or future economic outflows. The liabilities are reported as due in one year or due within more than one year in the Statement of Net Position.

(q) Restricted Resources

When an expense is incurred for purposes for which both restricted and unrestricted net position are available, the District's policy concerning which to apply first varies with the intended use, and with associated legal requirements, many of which are described elsewhere in these notes.

(r) Net Position and Fund Balance Classifications

In the District-Wide statements there are three classifications of net position:

Net investment in capital assets - consists of net capital assets (cost less accumulated depreciation) plus unspent bond proceeds and deferred loss on bond refunding reduced by outstanding balances of related debt obligations from the acquisition, constructions or improvements of those assets.

Restricted net position - reports net position when constraints placed on the assets are either externally imposed by creditors, granters, contributors, or laws or regulations of other governments, or imposed by law through constitutional provisions or enabling legislation.

CITY SCHOOL DISTRICT OF ALBANY  
Notes to Financial Statements, Continued

(1) Summary of Significant Accounting Policies, Continued

(r) Net Position and Fund Balance Classifications, Continued

Restricted net position consists of the following:

|                                    |                      |
|------------------------------------|----------------------|
| Health insurance claims            | \$ 387,000           |
| Unemployment insurance             | 2,621,335            |
| Workers' compensation              | 2,800,000            |
| Tax certiorari                     | 837,646              |
| Capital                            | 20,862,220           |
| Employee benefit accrued liability | 9,840,000            |
| Retirement contribution            | 8,550,000            |
| Debt service                       | 568,313              |
| Scholarships                       | 780,218              |
| Extraclassroom activities          | <u>270,460</u>       |
| Total restricted net position      | <u>\$ 47,517,192</u> |

Unrestricted net position - reports all other net position that does not meet the definition of the above two classifications and are deemed to be available for general use by the District.

In the fund financial statements there are five classifications of fund balance:

Nonspendable fund balance - Includes amounts that cannot be spent because they are either not in spendable form or legally or contractually are required to be maintained intact. Nonspendable fund balance includes the inventory recorded in the school lunch fund and prepaid expenses in the general fund.

Restricted fund balance - Includes amounts with constraints placed on the use of resources either externally imposed by creditors, granters, contributors or laws or regulations of other governments; or imposed by law through constitutional provisions or enabling legislation.

The District has available the following restricted fund balances:

- Capital Reserve - Capital reserve (Education Law §3651) is used to pay the cost of any object or purpose for which bonds may be issued. The creation of a capital reserve fund requires authorization by a majority of the voters establishing the purpose of the reserve; the ultimate amount, its probable term, and the source of the funds. Expenditures may be made from the reserve only for a specific purpose further authorized by the voters. The form for the required legal notice for the vote on establishing and funding the reserve and the form of the proposition to be placed on the ballot are set forth in §3651 of the Education Law. This reserve is accounted for in the general fund under restricted fund balance.

CITY SCHOOL DISTRICT OF ALBANY  
Notes to Financial Statements, Continued

(1) Summary of Significant Accounting Policies, Continued

(r) Net Position and Fund Balance Classifications, Continued

- Repair Reserve - Repair reserve (GML §6-d) is used to pay the cost of repairs to capital improvements or equipment, which repairs are of a type not recurring annually. The board of education, without voter approval, may establish a repair reserve fund by a majority vote of its members. Voter approval is required to fund this reserve (opinion of the New York State Comptroller 81-401). Expenditures from this reserve may be made only after a public hearing has been held, except in emergency situations. If no hearing is held, the amount expended must be repaid to the reserve fund over the next two subsequent fiscal years. This reserve is accounted for in the general fund under restricted fund balance.
- Workers' Compensation Reserve - Workers' compensation reserve (GML §6-j) is used to pay for compensation benefits and other expenses authorized by Article 2 of the Workers' Compensation Law, and for payment of expenses of administering this self-insurance program. The reserve may be established by board action, and is funded by budgetary appropriations and such other funds as may be legally appropriated. Within sixty days after the end of any fiscal year, excess amounts may either be transferred to another reserve or the excess applied to the appropriations of the next succeeding fiscal year's budget. The reserve is accounted for in the general fund under restricted fund balance.
- Unemployment Insurance Reserve - Unemployment insurance reserve (GML §6-m) is used to pay the cost of reimbursement to the State Unemployment Insurance Fund for payments made to claimants where the employer has elected to use the benefit reimbursement method. The reserve may be established by board action and is funded by budgetary appropriations and such other funds as may be legally appropriated. Within sixty days after the end of any fiscal year, excess amounts may either be transferred to another reserve or the excess applied to the appropriations of the next succeeding fiscal year's budget. If the District elects to convert to tax (contribution) basis, excess resources in the fund over the sum sufficient to pay pending claims may be transferred to any other reserve fund. This reserve is accounted for in the general fund under restricted fund balance.
- Debt Service - Mandatory reserve for debt service (GML §6-1) is used to establish a reserve for the purpose of retiring the outstanding obligations upon the sale of District property or capital improvement that was financed by obligations which remain outstanding at the time of sale. The funding of the reserve is from the proceeds of the sale of District property or capital improvement. The reserve is accounted for in the debt service fund under restricted fund balance.
- Scholarships Reserve - This reserve is used to account for various scholarship awards. This reserve is accounted for in the miscellaneous fund.
- Extraclassroom Activities Reserve - This reserve is used to account for extraclassroom funds. This reserve is accounted for in the miscellaneous fund.

CITY SCHOOL DISTRICT OF ALBANY  
Notes to Financial Statements, Continued

(1) Summary of Significant Accounting Policies, Continued

(r) Net Position and Fund Balance Classifications, Continued

- Insurance Reserve - Insurance reserve is used to pay liability, casualty, and other types of losses, except losses incurred for which the following types of insurance may be purchased: life, accident, health, annuities, fidelity and surety, credit, title residual value, and mortgage guarantee. In addition, this reserve may not be used for any purpose for which a special reserve may be established pursuant to law (for example, for unemployment compensation insurance). The reserve may be established by Board action, and funded by budgetary appropriations, or such other funds as may be legally appropriated. There is no limit on the amount that may be accumulated in the insurance reserve; however, the annual contribution to this reserve may not exceed the greater of \$33,000 or 5% of the budget. Settled or compromised claims up to \$25,000 may be paid from the reserve without judicial approval. The reserve is accounted for in the general fund under restricted fund balance.
- Property Loss Reserve and Liability Reserve - Property loss reserve and liability reserve (Education Law §1709(8)(c)) are used to pay for property loss and liability claims incurred. Separate funds for property loss and liability claims are required, and these reserves may not in total exceed 3% of the annual budget or \$15,000, whichever is greater. This type of reserve fund may be utilized only by Districts, except city Districts with a population greater than 125,000. These reserves are accounted for in the general fund under restricted fund balance.
- Tax Certiorari Reserve - Tax certiorari reserve (Education Law §3651.1-a) is used to establish a reserve fund for tax certiorari and to expend from the fund without voter approval. The monies held in the reserve shall not exceed the amount which might reasonably be deemed necessary to meet anticipated judgments and claims arising out of tax certiorari proceedings. Any resources deposited to the reserve which are not expended for tax certiorari proceedings in the year such monies are deposited must be returned to the general fund on or before the first day of the fourth fiscal year after deposit of these monies. The reserve is accounted for in the general fund under restricted fund balance.
- Employee Benefit Accrued Liability Reserve - Reserve for employee benefit accrued liability (GML §6-p) is used to reserve funds for the payment of accrued employee benefit due an employee upon termination of the employee's service. This reserve may be established by a majority vote of the board, and is funded by budgetary appropriations and such other reserves and funds that may be legally appropriated. The reserve is accounted for in the general fund under restricted fund balance.
- Retirement Contribution Reserve - Retirement contribution reserve (GML §6-r) is used for the purpose of financing retirement contributions. The reserve must be accounted for separate and apart from all other funds and a detailed report of operation and condition of the fund must be provided to the board. This reserve is accounted for in the general fund under restricted fund balance.

CITY SCHOOL DISTRICT OF ALBANY  
Notes to Financial Statements, Continued

(1) Summary of Significant Accounting Policies, Continued

(r) Net Position and Fund Balance Classifications, Continued

Committed fund balance - Includes amounts that can be used for the specific purposes pursuant to constraints imposed by formal action of the District's highest level of decision making authority, i.e., the Board of Education. The District has no committed fund balances as of June 30, 2022.

Assigned fund balance - Includes amounts that are constrained by the District's intent to be used for specific purposes, but are neither restricted nor committed. This intent can be expressed by the Board or through the Board delegating this responsibility to District management through Board policies. This classification also includes the remaining positive fund balance for all governmental funds except for the general fund. The District has classified the following as assigned:

General Fund:

|                           |                     |
|---------------------------|---------------------|
| Appropriated fund balance | \$ 3,185,000        |
| Encumbrances              | <u>3,006,238</u>    |
| Total General Fund        | \$ <u>6,191,238</u> |

Unassigned fund balance - Includes all other general fund amounts that do not meet the definition of the above four classifications and are deemed to be available for general use by the District.

New York State Real Property Tax Law §1318 limits the amount of unexpended surplus funds the District can retain to no more than 4% of the District's budget for the general fund for the ensuing fiscal year. Nonspendable and restricted fund balance of the general fund are excluded from the 4% limitation. Amounts appropriated for the subsequent year and encumbrances are also excluded from the 4% limitation.

Order of Fund Balance Spending Policy

The District's policy is to apply expenditures against nonspendable fund balance, restricted fund balance, committed fund balance, assigned fund balance, and unassigned fund balance at the end of the fiscal year. For all funds, nonspendable fund balance is determined first and then restricted fund balances for specific purposes are determined. Any remaining fund balance amounts for funds other than the general fund are classified as assigned fund balance. In the general fund, committed fund balance is determined next and then assigned. The remaining amounts are reported as unassigned. Assignments of fund balance cannot cause a negative unassigned fund balance.

(s) Explanation of Certain Differences Between Fund Financial Statements and District-Wide Statements

Due to the differences in the measurement focus and basis of accounting used in the governmental fund statements and the District-Wide statements, certain financial transactions are treated differently. The basic financial statements contain a full reconciliation of these items. The differences result primarily from the economic focus of the statement of activities compared with the current financial resources focus of the governmental funds.

CITY SCHOOL DISTRICT OF ALBANY  
Notes to Financial Statements, Continued

(1) Summary of Significant Accounting Policies, Continued

(s) Explanation of Certain Differences Between Fund Financial Statements and District-Wide Statements, Continued

- Total Fund Balances of Governmental Funds vs. Net Position of Governmental Activities - Total fund balances of the District's governmental funds differs from net position of governmental activities reported in the Statement of Net Position. This difference primarily results from the additional long-term economic focus of the Statement of Net Position versus the solely current financial resources focus of the governmental fund Balance Sheets.
- Statement of Revenue, Expenditures and Changes in Fund Balance vs. Statement of Activities - Differences between the governmental funds Statement of Revenue, Expenditures and Changes in Fund Balance and the Statement of Activities fall into one of three broad categories.
  - Long-Term Revenue and Expense Differences - Long-term revenue differences arise because governmental funds report revenue only when it is considered available, whereas the Statement of Activities reports revenue when earned. Differences in long-term expenses arise because governmental funds report on a modified accrual basis, whereas the accrual basis of accounting is used on the Statement of Activities.
  - Capital Related Differences - Capital related differences include the difference between proceeds for the sale of capital assets reported on governmental fund statements and the gain or loss on the sale of assets as reported on the Statement of Activities, and the difference between recording an expenditure for the purchase of capital items in the governmental fund statements and depreciation expense on those items as recorded in the Statement of Activities.
  - Long-Term Debt Transaction Differences - Long-term debt transaction differences occur because both interest and principal payments are recorded as expenditures in the governmental fund statements, whereas interest payments are recorded in the Statement of Activities as incurred, and principal payments are recorded as a reduction of liabilities in the Statement of Net Position.

(t) Stewardship and Compliance

Budgets

The District administration prepares a proposed budget for approval by the Board of Education for the following governmental funds for which legal (appropriated) budgets are adopted:

The voters of the District approved the proposed appropriation budget for the general fund.

Appropriations are adopted at the program line item level.

Appropriations established by the adoption of the budget constitute a limitation on expenditures, (and encumbrances), that may be incurred.

Appropriations lapse at the end of the fiscal year unless expended or encumbered. Encumbrances will lapse if not expended in the subsequent year.

CITY SCHOOL DISTRICT OF ALBANY  
Notes to Financial Statements, Continued

(1) Summary of Significant Accounting Policies, Continued

(t) Stewardship and Compliance, Continued

Appropriations authorized for the current year are increased by the planned use of specific reserves, and budget amendments approved the Board of Education as a result of selected new revenue sources not included in the original budget, (when permitted by law). These Supplemental appropriations may occur subject to legal restrictions, if the Board approves them because of a need that exists which was not determined at the time the budget was adopted.

Budgets are adopted annually on a basis consistent with GAAP. Appropriations authorized for the year are increased by the amount of encumbrances carried forward from the prior year.

Budgets are established and used for individual capital project funds expenditures as approved by a special referendum of the District's voters. The maximum project amount authorized is based primarily upon the cost of the project, plus any requirements for external borrowings, not annual appropriations. These budgets do not lapse and are carried over to subsequent fiscal years until the completion of the projects.

(u) Risks and Uncertainties

The United States is presently in the midst of a national health emergency related to the COVID-19 virus. The overall consequences on a national, regional and local level are unknown, but have the potential to result in a significant economic impact. The impact of this situation on the District and its future results and financial position is not presently determinable.

(v) Subsequent Events

The District has evaluated subsequent events through the date of the report which is the date the financial statements were available to be issued. No significant events were identified that would require adjustment of or disclosure in the financial statements except as indicated below.

The District issued a \$31,156,000 BAN on July 29, 2022 with an interest rate of 4% which matures on June 29, 2023.

(2) Cash and Investments

Custodial credit risk is the risk that in the event of a bank failure, the District's deposits may not be returned to it. While the District does not have a specific policy for custodial credit risk, New York State statutes govern the District's investment policies, as discussed previously in these notes.



CITY SCHOOL DISTRICT OF ALBANY  
Notes to Financial Statements, Continued

(2) Cash and Investments, Continued

The District's aggregate bank balances, included balances not covered by depository insurance at year-end, collateralized as follows:

|  | <u>Bank<br/>Balance</u> | <u>Carrying<br/>Amount</u> |
|--|-------------------------|----------------------------|
| Cash and equivalents   | \$ <u>97,797,619</u>    | <u>92,725,863</u>          |
| Covered by FDIC insurance  | 750,000                 |                            |
| Collateralized with securities held by the pledging financial institution's trust department or agent in the District's name | <u>97,047,619</u>       |                            |
| Total  | \$ <u>97,797,619</u>    |                            |

Restricted cash represents cash where use is limited by legal requirements. These assets represent amounts required by statute to be reserved for various purposes. Restricted cash consists of the following:

General fund:

|  |                      |  |
|--|----------------------|--|
| Cash on deposit for health insurance claims          | \$ 387,000           |  |
| Cash on deposit for unemployment insurance           | 2,621,335            |  |
| Cash on deposit for workers compensation             | 2,800,000            |  |
| Cash on deposit for tax certiorari                   | 837,646              |  |
| Cash on deposit for capital                          | 20,862,220           |  |
| Cash on deposit for employee benefits                | 9,840,000            |  |
| Cash on deposit for retirement contributions         | <u>8,550,000</u>     |  |
| Total general fund                                   | \$ <u>45,898,201</u> |  |
| Debt service fund - cash on deposit for debt service | \$ <u>568,124</u>    |  |
| Miscellaneous fund:                                  |                      |  |
| Cash on deposit for extraclassroom activities        | \$ 270,460           |  |
| Cash on deposits for scholarships                    | <u>226,326</u>       |  |
| Total miscellaneous fund                             | \$ <u>496,786</u>    |  |

(3) Investments

In 1981, the District received a donation of securities with a fair value of \$1,000,000. The gift was made for the purpose of providing scholarships for students of the District based on a maximum of 75% of the income earned on the principal portion, with the remaining 25% and any residual not paid as a scholarship added back to the principal. At June 30, 2022, the entire balance of \$1,553,832 was included in the principal portion.

CITY SCHOOL DISTRICT OF ALBANY  
Notes to Financial Statements, Continued

(3) Investments, Continued

At June 30, 2022 the investments consisted principally of treasury notes, which are stated at their cost which approximates fair value and are considered level 1 investments. The investments are held by a third party in the District's name.

(4) Capital Assets

Capital asset balances and activity for the year ended June 30, 2022, were as follows:

|  | July 1, 2021          |                   |                  | June 30, 2022      |
|--|-----------------------|-------------------|------------------|--------------------|
|  | <u>Balance</u>        | <u>Additions</u>  | <u>Deletions</u> | <u>Balance</u>     |
| Governmental activities:                 |                       |                   |                  |                    |
| Capital assets that are not depreciated: |                       |                   |                  |                    |
| Land                                     | \$ 5,020,491          | -                 | -                | 5,020,491          |
| Construction in progress                 | <u>101,708,992</u>    | <u>45,313,241</u> | <u>(745,220)</u> | <u>146,277,013</u> |
| Total non-depreciable historical cost    | <u>106,729,483</u>    | <u>45,313,241</u> | <u>(745,220)</u> | <u>151,297,504</u> |
| Capital assets that are depreciated:     |                       |                   |                  |                    |
| Buildings                                | 318,008,594           | 800,555           | -                | 318,809,149        |
| Land improvements                        | 10,226,562            | 178,674           | -                | 10,405,236         |
| Furniture and equipment                  | 3,457,211             | 905,444           | -                | 4,362,655          |
| Vehicles                                 | <u>919,714</u>        | <u>-</u>          | <u>(84,709)</u>  | <u>835,005</u>     |
| Total depreciable historical cost        | <u>332,612,081</u>    | <u>1,884,673</u>  | <u>(84,709)</u>  | <u>334,412,045</u> |
| Less accumulated depreciation:           |                       |                   |                  |                    |
| Buildings                                | 118,642,237           | 7,999,080         | -                | 126,641,317        |
| Land improvements                        | 3,100,759             | 471,433           | -                | 3,572,192          |
| Furniture and equipment                  | 1,852,250             | 322,302           | -                | 2,174,552          |
| Vehicles                                 | <u>777,850</u>        | <u>40,406</u>     | <u>(84,709)</u>  | <u>733,547</u>     |
| Total accumulated depreciation           | <u>124,373,096</u>    | <u>8,833,221</u>  | <u>(84,709)</u>  | <u>133,121,608</u> |
| Total capital assets, net                | \$ <u>314,968,468</u> | <u>38,364,693</u> | <u>(745,220)</u> | <u>352,587,941</u> |

Depreciation expense for the year ended June 30, 2022 was allocated to specific functions as follows:

|                      |                     |
|----------------------|---------------------|
| General support      | \$ 8,062,578        |
| Instructional        | 714,362             |
| Pupil transportation | 40,406              |
| School lunch program | <u>15,875</u>       |
| Total                | \$ <u>8,833,221</u> |

CITY SCHOOL DISTRICT OF ALBANY  
Notes to Financial Statements, Continued

(5) Short-Term Debt

Transactions in short-term debt for the year ended June 30, 2022 are summarized below:

|     | <u>Maturity</u> | <u>Interest Rate</u> | <u>Beginning Balance</u> | <u>Issued</u>      | <u>Redeemed</u>    | <u>Ending Balance</u> |
|-----|-----------------|----------------------|--------------------------|--------------------|--------------------|-----------------------|
| BAN | 7/30/2021       | 1.25%                | \$ 52,272,000            | -                  | 52,272,000         | -                     |
| BAN | 3/25/2022       | 3.00%                | 47,005,155               | -                  | 47,005,155         | -                     |
| BAN | 7/29/2022       | 1.00%                | -                        | 65,590,000         | 64,500,000         | 1,090,000             |
| BAN | 3/24/2023       | 1.10%                | -                        | 85,135,155         | -                  | 85,135,155            |
|     |                 |                      | <u>\$ 99,277,155</u>     | <u>150,725,155</u> | <u>163,777,155</u> | <u>86,225,155</u>     |

(6) Long-Term Liabilities

Interest on long-term debt for the year ended June 30, 2022 was composed of:

|   |                     |
|---|---------------------|
| Interest paid   | \$ 5,852,110        |
| Less interest accrued in prior year                     | (175,934)           |
| Less amortization expense on bond premium               | (992,054)           |
| Plus amortization expense on deferred loss on refunding | 504,335             |
| Plus interest accrued in current year                   | <u>317,872</u>      |
| Total interest expense                                  | <u>\$ 5,506,329</u> |

Long-term liability balances and activity for the year ended June 30, 2022 are summarized below:

|                                   | <u>Beginning Balance</u> | <u>Increases</u>  | <u>Decreases</u>   | <u>Ending Balance</u> | <u>Amounts Due Within One Year</u> | <u>Long-term Portion</u> |
|-----------------------------------|--------------------------|-------------------|--------------------|-----------------------|------------------------------------|--------------------------|
| Bonds and payable:                |                          |                   |                    |                       |                                    |                          |
| Capital projects - 2012           | \$ 1,585,000             | -                 | 200,000            | 1,385,000             | 210,000                            | 1,175,000                |
| Capital projects - 2014           | 13,660,000               | -                 | 995,000            | 12,665,000            | 1,040,000                          | 11,625,000               |
| Capital projects - 2016           | 10,415,000               | -                 | 545,000            | 9,870,000             | 570,000                            | 9,300,000                |
| Capital projects - 2016           | 37,515,000               | -                 | 2,585,000          | 34,930,000            | 2,715,000                          | 32,215,000               |
| Capital projects - 2017           | 6,805,000                | -                 | 2,595,000          | 4,210,000             | 1,105,000                          | 3,105,000                |
| Capital projects - 2017           | 5,990,000                | -                 | 1,990,000          | 4,000,000             | 1,595,000                          | 2,405,000                |
| Capital projects - 2019           | 9,015,000                | -                 | 590,000            | 8,425,000             | 620,000                            | 7,805,000                |
| Capital projects - 2022           | -                        | 62,445,000        | -                  | 62,445,000            | 980,000                            | 61,465,000               |
| NYPA projects                     | 372,545                  | -                 | 141,378            | 231,167               | 144,939                            | 86,228                   |
| NYPA projects                     | <u>356,544</u>           | -                 | <u>51,892</u>      | <u>304,652</u>        | <u>53,198</u>                      | <u>251,454</u>           |
| Total bonds and notes payable     | <u>85,714,089</u>        | <u>62,445,000</u> | <u>9,693,270</u>   | <u>138,465,819</u>    | <u>9,033,137</u>                   | <u>129,432,682</u>       |
| Other long-term liabilities:      |                          |                   |                    |                       |                                    |                          |
| Accrued workers' compensation     | 2,716,685                | -                 | 168,152            | 2,548,533             | -                                  | 2,548,533                |
| Bond premium                      | 11,349,964               | 2,889,949         | 992,054            | 13,247,859            | -                                  | 13,247,859               |
| Compensated absences              | 13,285,575               | 271,044           | -                  | 13,556,619            | 985,173                            | 12,571,446               |
| Net pension liability(asset)- ERS | 72,077                   | -                 | 4,753,100          | (4,681,023)           | -                                  | (4,681,023)              |
| Net pension liability(asset)- TRS | 15,342,365               | -                 | 101,253,509        | (85,911,144)          | -                                  | (85,911,144)             |
| Total OPEB Liability              | <u>645,049,292</u>       | -                 | <u>205,311,849</u> | <u>439,737,443</u>    | -                                  | <u>439,737,443</u>       |
| Total other long-term debt        | <u>687,815,958</u>       | <u>3,160,993</u>  | <u>312,478,664</u> | <u>378,498,287</u>    | <u>985,173</u>                     | <u>377,513,114</u>       |
| Total long-term liabilities       | <u>\$ 773,530,047</u>    | <u>65,605,993</u> | <u>322,171,934</u> | <u>516,964,106</u>    | <u>10,018,310</u>                  | <u>506,945,796</u>       |

CITY SCHOOL DISTRICT OF ALBANY  
Notes to Financial Statements, Continued

(6) Long-Term Liabilities, Continued

Issue dates, maturities, and interest rates on outstanding debt are as follows:

| <u>Bond Issue</u>       | <u>Issued</u> | <u>Maturity</u> | <u>Interest Rate</u> | <u>June 30, 2022 Balance</u> |
|-------------------------|---------------|-----------------|----------------------|------------------------------|
| Capital Projects - 2012 | 2012          | 2028            | 2.70%                | \$ 1,385,000                 |
| Capital Projects - 2014 | 2014          | 2032            | 5.00%                | 12,665,000                   |
| Capital Projects - 2016 | 2016          | 2035            | 3.00%                | 9,870,000                    |
| Capital Projects - 2016 | 2016          | 2036            | 3.00%                | 34,930,000                   |
| Capital Projects - 2017 | 2017          | 2027            | 3.00%                | 4,210,000                    |
| Capital Projects - 2017 | 2017          | 2025            | 3.00%                | 4,000,000                    |
| Capital Projects - 2019 | 2019          | 2034            | 5.00%                | 8,425,000                    |
| Capital Projects - 2022 | 2022          | 2051            | 5.00%                | 62,445,000                   |
| NYPA Projects           | 2009          | 2024            | 1.92%                | 231,167                      |
| NYPA Projects           | 2012          | 2027            | 1.92%                | <u>304,652</u>               |
| <b>Total</b>            |               |                 |                      | <b>\$ <u>138,465,819</u></b> |

The following is a summary of the maturities of bonds payable:

| <u>Year ending</u> | <u>Principal</u>             | <u>Interest</u>          | <u>Total</u>              |
|--------------------|------------------------------|--------------------------|---------------------------|
| 2023               | \$ 9,033,137                 | 7,212,115                | 16,245,252                |
| 2024               | 9,765,766                    | 5,918,609                | 15,684,375                |
| 2025               | 8,575,912                    | 5,447,768                | 14,023,680                |
| 2026               | 7,512,320                    | 5,031,610                | 12,543,930                |
| 2027               | 7,848,764                    | 4,706,066                | 12,554,830                |
| 2028-2032          | 37,204,920                   | 18,359,943               | 55,564,863                |
| 2033-2037          | 24,445,000                   | 10,618,200               | 35,063,200                |
| 2038-2042          | 14,810,000                   | 6,350,375                | 21,160,375                |
| 2043-2047          | 14,585,000                   | 2,687,063                | 17,272,063                |
| 2048-2051          | <u>4,685,000</u>             | <u>508,088</u>           | <u>5,193,088</u>          |
| <b>Total</b>       | <b>\$ <u>138,465,819</u></b> | <b><u>66,839,837</u></b> | <b><u>205,305,656</u></b> |

(7) Interfund Balances and Activity

|                                      | <u>Interfund</u>            |                          | <u>Interfund</u>      |                       |
|--------------------------------------|-----------------------------|--------------------------|-----------------------|-----------------------|
|                                      | <u>Receivable</u>           | <u>Payable</u>           | <u>Revenue</u>        | <u>Expenditure</u>    |
| General fund                         | \$ 13,977,837               | 2,051,425                | 169,634               | 432,132               |
| Special aid fund                     | -                           | 13,888,209               | 432,132               | 169,634               |
| School lunch fund                    | -                           | 82,006                   | -                     | -                     |
| Capital projects fund                | 2,055,783                   | 12,229                   | -                     | -                     |
| Debt service fund                    | 189                         | -                        | -                     | -                     |
| Miscellaneous fund                   | <u>60</u>                   | <u>-</u>                 | <u>-</u>              | <u>-</u>              |
| <b>Total governmental activities</b> | <b>\$ <u>16,033,869</u></b> | <b><u>16,033,869</u></b> | <b><u>601,766</u></b> | <b><u>601,766</u></b> |

## CITY SCHOOL DISTRICT OF ALBANY

### Notes to Financial Statements, Continued

#### (7) Interfund Balances and Activity, Continued

Interfund receivables and payables, other than between governmental activities and fiduciary funds, are eliminated on the statement of net position. The District typically loans resources between funds for the purpose of mitigating the effects of transient cash flow issues. All interfund payables are expected to be repaid within one year.

#### (8) Pension Plans

##### (a) Plan Descriptions and Benefits Provided

###### Teachers' Retirement System (TRS)

The District participates in the New York State Teachers' Retirement System (TRS). This is a cost-sharing multiple-employer retirement system. TRS provides retirement benefits as well as, death and disability benefits to plan members and beneficiaries as authorized by the Education Law and the Retirement and Social Security Law of the State of New York. TRS is governed by a 10 member Board of Trustees. Benefits are established under New York State Law. Membership is mandatory and automatic for all full-time teachers, teaching assistants, guidance counselors and administrators employed in New York Public Schools and BOCES who elected to participate in TRS. Once a public employer elects to participate in TRS, the election is irrevocable. The New York State Constitution provides that pension membership is a contractual relationship and plan benefits cannot be diminished or impaired. Benefits can be changed for future members only by enactment of a State statute. Additional information regarding TRS, may be obtained by writing to the New York State Teachers' Retirement System, 10 Corporate Woods Drive, Albany, New York 12211-2395 or by referring to the NYSSTR Comprehensive Annual Financial report which can be found on the System's website at [www.nystrs.org](http://www.nystrs.org).

###### Employees' Retirement System (ERS)

The District participates in the New York State and Local Employees' Retirement System (ERS). This is a cost-sharing multiple-employer retirement system. ERS provides retirement benefits as well as death and disability benefits. The net position of ERS is held in the New York State Common Retirement Fund (the Fund), which was established to hold all net assets and record changes in plan net position allocated to ERS. The Comptroller of the State of New York serves as the trustee of the Fund and is the administrative head of ERS. Benefits are established under the provision of the New York State Retirement and Social Security Law (NYSRSSL). Once a public employer elects to participate in ERS, the election is irrevocable. The New York State Constitution provides that pension membership is a contractual relationship and plan benefits cannot be diminished or impaired. Benefits can be changed for future members only by enactment of a State statute. The District also participates in the Public Employees; Group Life Insurance Plan (GLIP), which provides death benefits in the form of life insurance. ERS is included in the State's financial report as a pension trust fund. That report, including information with regard to benefits provided, may be found at [www.osc.state.ny.us/retire/publications/index.php](http://www.osc.state.ny.us/retire/publications/index.php) or obtained by writing to the New York State and Local Retirement System, 110 State Street, Albany, NY 12244.

CITY SCHOOL DISTRICT OF ALBANY  
Notes to Financial Statements, Continued

(8) Pension Plans, Continued

(a) Plan Descriptions and Benefits Provided, Continued

The systems are noncontributory except for employees who joined after July 27, 1976, who contribute 3 percent of their salary for the first ten years of membership, and employees who joined on or after January 1, 2010 who generally contribute 3.0 to 3.5 percent of their salary for their entire length of service. In addition, employee contribution rates under ERS tier VI vary based on a sliding salary scale. For ERS, the Comptroller annually certifies the actuarially determined rates expressly used in computing the employers' contributions based on salaries paid during the ERS' fiscal year ending March 31. For TRS, contribution rates are established annually by the New York State Teachers' Retirement Board pursuant to Article 11 of the Education law.

(b) Pension Assets, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2022, the District reported the following assets for its proportionate share of the net pension assets for each of TRS and ERS. The net pension assets were measured as of March 31, 2022 for ERS and June 30, 2021 for TRS. The total pension assets used to calculate the net pension assets was determined by an actuarial valuation. The District's proportion of the net pension assets was based on a projection of the District's long-term share of contributions to TRS and ERS relative to the projected contributions of all participating members, actuarially determined. This information was provided by ERS and TRS in reports provided to the District.

|   | <u>ERS</u>  | <u>TRS</u> |
|---|-------------|------------|
| Measurement date                                      | 3/31/2022   | 6/30/2021  |
| Net pension asset                                     | \$4,681,023 | 85,911,144 |
| District's proportion of the Plan's net pension asset | 0.0572631%  | 0.495764%  |
| Change in proportionate share                         | (0.015219)  | (0.059461) |

For the year ended June 30, 2022, the District's recognized pension expense of \$61,067 for ERS and \$(5,293,163) for TRS in the statement of activities.

CITY SCHOOL DISTRICT OF ALBANY  
Notes to Financial Statements, Continued

(8) Pension Plans, Continued

(b) Pension Assets, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions, Continued

At June 30, 2022 the District's reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

|   | <u>Deferred Outflows<br/>of Resources</u> |                   | <u>Deferred Inflows<br/>of Resources</u> |                   |
|---|---|-------------------|--|-------------------|
|   | <u>ERS</u>                                | <u>TRS</u>        | <u>ERS</u>                               | <u>TRS</u>        |
| Differences between expected and actual experience  | \$ 354,500                                | 11,841,940        | 459,807                                  | 446,345           |
| Changes of assumptions  | 7,812,103                                 | 28,257,971        | 131,821                                  | 5,004,071         |
| Net difference between projected and actual investment earnings on pension plan investments                         | -   | -                 | 15,328,391                               | 89,914,902        |
| Changes in proportion and differences between the District's contributions and proportionate share of contributions | 432,708                                   | 1,974,610         | 1,264,206                                | 1,677,638         |
| District's contributions subsequent to the measurement date   | <u>547,893</u>                            | <u>9,226,171</u>  | -  | -                 |
| Total   | \$ <u>9,147,204</u>                       | <u>51,300,692</u> | <u>17,184,225</u>                        | <u>97,042,956</u> |

District contributions subsequent to the measurement date will be recognized as a reduction of the net pension asset in the year ending June 30, 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized as follows:

| <u>Year ending</u> | <u>ERS</u>            | <u>TRS</u>          |
|--------------------|-----------------------|---------------------|
| 2023               | \$ (1,339,753)        | (11,457,996)        |
| 2024               | (1,920,569)           | (13,165,002)        |
| 2025               | (4,254,200)           | (16,378,115)        |
| 2026               | (1,070,392)           | (21,476,212)        |
| 2027               | -                     | 4,394,962           |
| Thereafter         | <u>-</u>              | <u>3,113,928</u>    |
|                    | \$ <u>(8,584,914)</u> | <u>(54,968,435)</u> |

CITY SCHOOL DISTRICT OF ALBANY  
Notes to Financial Statements, Continued

(8) Pension Plans, Continued

(c) Actuarial Assumptions

The total pension asset as of the measurement date was determined by using an actuarial valuation as noted in the table below, with update procedures used to roll forward the total pension liability to the measurement date. The actuarial valuations used the following actuarial assumptions:

Significant actuarial assumptions used in the valuations were as follows:

|  | <u>ERS</u>     | <u>TRS</u>    |
|--|----------------|---------------|
| Measurement date   | March 31, 2022 | June 30, 2021 |
| Actuarial valuation date   | April 1, 2021  | June 30, 2020 |
| Investment rate of return<br>(net of investment expense,<br>including inflation) | 5.9%           | 6.95%         |
| Salary scale   | 4.4%           | 1.95% - 5.95% |
| Cost-of-living adjustments   | 1.4%           | 1.3% annually |
| Inflation rate   | 2.7%           | 2.4%          |

For ERS, annuitant mortality rates are based on April 1, 2015 - March 31, 2020 System's experience with adjustments for mortality improvements based on Society of Actuaries Scale MP-2020. For TRS, annuitant mortality rates are based on plan member experience with adjustments for mortality improvements based on Society of Actuaries Scale MP-2020, applied on a generational basis. Active member mortality rates based on Plan member experience.

For ERS, the actuarial assumptions used in the April 1, 2021 valuation are based on the results of an actuarial experience study for the period April 1, 2015 - March 31, 2020. For TRS, the actuarial assumptions used in the June 30, 2021 valuation are based on the results of an actuarial experience study for the period July 1, 2015 - June 30, 2020.

The long-term rate of return on pension plan investments was determined in accordance with Actuarial Standard of Practice (ASOP) No. 27, Selections of Economic Assumptions for Measuring Pension Obligations. ASOP No. 27 provides guidance on the selection of an appropriate assumed investment rate of return. Consideration was given to expected future real rates of return (expected returns, net of investment expense and inflation) for each major asset class, as well as historical investment data and plan performance. Best estimates of the arithmetic real rates of return for each major asset class included in the target asset allocation as of the valuation date are summarized as follows:



CITY SCHOOL DISTRICT OF ALBANY  
Notes to Financial Statements, Continued

(8) Pension Plans, Continued

(c) Actuarial Assumptions, Continued

| Measurement date                       | <u>ERS</u>   |                             | <u>TRS</u>  |                             |
|--|--|-----------------------------|---|-----------------------------|
|  | March 31, 2022   |                             | June 30, 2021   |                             |
|  | Long-term<br>expected<br>real rate of<br><u>of return*</u> | Target<br><u>allocation</u> | Long-term<br>expected<br>real rate<br><u>of return*</u> | Target<br><u>allocation</u> |
| Asset class:                           |  |                             |   |                             |
| Domestic equity                        | 3.30%  | 32%                         | 6.80%   | 33%                         |
| International equity                   | 5.85%  | 15%                         | 7.60%   | 16%                         |
| Real estate equity                     | 5.00%  | 9%                          | 6.50%   | 11%                         |
| Global equity                          | -  | -                           | 7.10%   | 4%                          |
| Domestic fixed income                  | -  | -                           | 1.30%   | 16%                         |
| Global bonds                           | -  | -                           | 0.80%   | 2%                          |
| High-yield bonds                       | -  | -                           | 3.80%   | 1%                          |
| Real estate debt                       | -  | -                           | 3.30%   | 7%                          |
| Private equity                         | 6.50%  | 10%                         | 10.00%  | 8%                          |
| Private debt                           | -  | -                           | 5.90%   | 1%                          |
| Real assets                            | 5.80%  | 3%                          | -   | -                           |
| Fixed income                           | -  | 23%                         | -   | -                           |
| Opportunistic/Absolute Return Strategy | 4.10%  | 3%                          | -   | -                           |
| Credit                                 | 3.78%  | 4%                          | -   | -                           |
| Cash                                   | (1.00%)  | 1%                          | (0.20%)   | 1%                          |
|  |  | 100%                        |   | 100%                        |

\* Real rate of return are net of long-term inflation assumption of 2.4% for TRS and 2.5% for ERS.

(d) Discount Rate

The discount rate used to calculate the total pension assets were 5.9% for ERS and 6.95% for TRS. The projection of cash flows used to determine the discount rate assumes that contributions from plan members will be made at the current contribution rates and that contributions from employers will be made at statutorily required rates, actuarially determined. Based upon the assumptions, the Systems' fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore the long term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension asset.

CITY SCHOOL DISTRICT OF ALBANY  
Notes to Financial Statements, Continued

(8) Pension Plans, Continued

(e) Sensitivity of the Proportionate Share of the Net Pension Asset to the Discount Rate Assumption

The following presents the District's proportionate share of the ERS and TRS net pension assets calculated using the discount rates referred to above, as well as what the District's proportionate share of the net pension asset would be if it were calculated using a discount rate that is 1-percentage point lower or 1-percentage point higher than the current discount rates referred to above:

| ERS  | 1%<br>Decrease<br>(4.9%)  | Current<br>Discount<br>(5.9%)  | 1%<br>Increase<br>(6.9%)  |
|--|---------------------------|--------------------------------|---------------------------|
| Employer's proportionate share<br>of the net pension asset (liability) | \$(12,048,903)            | <u>4,681,023</u>               | <u>18,674,800</u>         |
| TRS  | 1%<br>Decrease<br>(5.95%) | Current<br>Discount<br>(6.95%) | 1%<br>Increase<br>(7.95%) |
| Employer's proportionate share<br>of the net pension asset             | <u>\$9,015,122</u>        | <u>85,911,144</u>              | <u>150,536,871</u>        |

(f) Contributions to the Pension Plans

ERS employer contributions are paid annually based on the System's fiscal year which ends on March 31<sup>st</sup>. Accrued retirement contributions as of June 30, 2022 represent the projected employer contribution for the period of April 1, 2022 through June 30, 2022 based on paid ERS wages multiplied by the employer's contribution rate, by tier. Accrued retirement contributions as of June 30, 2022 amounted to \$547,893. This amount has been recorded as a liability in the governmental fund statements and in the statement of net position. Retirement contributions paid to ERS for the year ended June 30, 2022 were \$2,268,648.

TRS employer and employee contributions for the fiscal year ended June 30, 2022 are paid to the System in September, October and November 2022 through a state aid intercept. Accrued retirement contributions as of June 30, 2022 represent employee and employer contributions for the fiscal year ended June 30, 2022 based on paid TRS wages multiplied by the employer's contribution rate, by tier and employee contributions for the fiscal year as reported to the TRS System. Accrued employer retirement contributions to TRS as of June 30, 2022 amounted to \$10,356,228 including employees' share. The accrued employer contributions have been recorded as a liability in the governmental fund statements and in the statement of net position. Retirement contributions paid to TRS for the year ended June 30, 2022 were \$9,226,171.

CITY SCHOOL DISTRICT OF ALBANY  
Notes to Financial Statements, Continued

(9) Other Postemployment Benefits Obligation

(a) Plan Description

The District's defined benefit Other Postemployment Benefits (OPEB) obligation plan, provides for all employees who meet the TRS/ERS eligibility requirements. Teachers and Administrators age 55 with 5 years of service who are eligible to retire and collect benefits according to the TRS are eligible for retiree health care benefits for life from the District. Support staff hired before January 1, 2010 age 55 with 5 years of service are eligible to retire and collect benefits for life from the District according to ERS. Members after January 1, 2010 must be 55 years old with 10 years of service to qualify for ERS health care benefits.

The plan is a single-employer defined benefit OPEB plan administered by the District. Article 11 of the State Compiled Statutes grants the authority to establish and amend the benefit terms and financing requirements to the District Board.

(b) Benefits Provided

The District provides healthcare benefits for retirees and their dependents. The benefit terms are dependent on which contract each employee falls under. The specifics of each contract are on file at the District offices and are available upon request.

(c) Employees Covered by Benefit Terms

At June 30, 2022, the following employees were covered by the benefit terms:

|                                     |              |
|-------------------------------------|--------------|
| Inactive employees or beneficiaries |              |
| currently receiving benefits        | 1,009        |
| Active employees                    | <u>1,248</u> |
| Total participants                  | <u>2,257</u> |

(d) Total OPEB Liability

The District's total OPEB liability of \$439,737,443 was measured as of June 30, 2022, and was determined by an actuarial valuation as of June 30, 2021. There are no assets accumulated in a trust that meets the criteria in GASB Statement No. 75, paragraph 4.

(e) Actuarial Assumptions and Other Inputs

The total OPEB liability in the June 30, 2021 actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

|                             |  |
|-----------------------------|--|
| Inflation                   | 2.50%  |
| Salary Increases            | Varies by pension retirement system                            |
| Discount Rate               | 3.54%  |
| Healthcare Cost Trend Rates | 6.00% for 2021 decreasing to an ultimate rate of 4.04% by 2075 |

CITY SCHOOL DISTRICT OF ALBANY  
Notes to Financial Statements, Continued

(9) Other Postemployment Benefits Obligation, Continued

(e) Actuarial Assumptions and Other Inputs, Continued

The discount rate was based on tax-exempt general obligation municipal bonds with an average rating of AA/Aa or higher as of June 30, 2022.

Mortality rates were Pub-2010 Headcount-Weighted table (Teachers for TRS group and General Employees for ERS group) projected fully generational using MP-2021.

(f) Changes in Total OPEB Liability

|   |                       |
|---|-----------------------|
| Balance July 1, 2021                              | \$ 645,049,292        |
| Service cost                                      | 29,009,860            |
| Interest  | 14,421,167            |
| Difference between expected and actual experience | (122,853,124)         |
| Change in assumptions                             | (112,995,821)         |
| Benefit payments                                  | <u>(12,893,931)</u>   |
| Balance June 30, 2022                             | \$ <u>439,737,443</u> |

(g) Sensitivity of the Total OPEB Liability to Changes in the Discount Rate

The following presents the total OPEB liability of the District, as well as what the District's total OPEB liability would be if it were calculated using a discount rate that is 1-percentage point lower (2.54%) or 1-percentage point higher (4.54%) than the current discount rate:

|                      | 1%<br>Decrease<br>(2.54%) | Current<br>Assumption<br>(3.54%) | 1%<br>Increase<br>(4.54%) |
|----------------------|---------------------------|----------------------------------|---------------------------|
| Total OPEB liability | \$ <u>520,097,239</u>     | <u>439,737,443</u>               | <u>376,108,067</u>        |

(h) Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rates

The following presents the total OPEB liability of the District, as well as what the District's total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1-percentage point lower or 1-percentage point higher than the current healthcare cost trend rate:

|                      | 1%<br>Decrease        | Current<br>Assumption | 1%<br>Increase     |
|----------------------|-----------------------|-----------------------|--------------------|
| Total OPEB liability | \$ <u>367,197,290</u> | <u>439,737,443</u>    | <u>534,334,944</u> |

CITY SCHOOL DISTRICT OF ALBANY  
Notes to Financial Statements, Continued

(9) Other Postemployment Benefits Obligation, Continued

(i) OPEB Expense and Deferred Outflows and Inflows related to OPEB

For the year ended June 30, 2022, the District recognized OPEB expense of \$46,088,369. As of June 30, 2022 the District reported deferred outflows of resources and inflows of resources as follows:

|  | <u>Deferred<br/>Outflows of<br/>Resources</u> | <u>Deferred<br/>Inflows of<br/>Resources</u> |
|--|---|--|
| Differences between expected and actual experience | \$ -  | 116,815,820                                  |
| Changes of assumptions or other inputs             | <u>180,075,501</u>                            | <u>106,490,857</u>                           |
|  | <u>\$ 180,075,501</u>                         | <u>223,306,677</u>                           |

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

| <u>Year ending</u> |                        |
|--------------------|------------------------|
| 2023               | \$ 2,657,342           |
| 2024               | 2,657,342              |
| 2025               | 2,657,342              |
| 2026               | 2,657,342              |
| 2027               | 3,958,885              |
| Thereafter         | <u>(57,819,429)</u>    |
|                    | <u>\$ (43,231,176)</u> |

(10) Tax Abatements

All real property in New York State is subject to taxation unless specific legal provisions grant it exempt status. Real property exemptions are granted on the basis of many different criteria, including the use to which the property is put, the owner's ability to pay taxes, the desire of the state and local governments to encourage certain economic or social activities, and other considerations. Most exemptions are granted under Article 4 of the Real Property Tax Law, but others are authorized by a wide variety of statutes ranging from Article 18-A of the Real Property Tax Law, the Agriculture and Markets Law and the Transportation Law. Certain exemptions provide full relief from taxation (wholly exempt property) and others reduce the taxes which would otherwise be payable by varying degrees (partially exempt property). Some exemptions apply to taxes levied for county, city, town, and school purposes, whereas other pertain only to certain of these purposes. Some tax exemptions are mandated by State law, others are subject to local option and/or local determination of eligibility criteria.

CITY SCHOOL DISTRICT OF ALBANY  
Notes to Financial Statements, Continued

(10) Tax Abatements, Continued

The District is affected by several real property tax abatement agreements with various entities. These agreements provide for a form of Payment In Lieu of Taxes (PILOT) in return for an abatement of real property taxes.

Generally the tax abatements are issued under the NYS Private Housing Finance Law (PHFL) or the City of Albany Industrial Development Agency (CAIDA). PILOT agreements are in place under both categories, with shelter rents (a percentage of the rents from the housing) being the predominant PILOT method for PHFL agreements, and payments of a percentage of taxable assessed value being the predominant PILOT method for CAIDA agreements. The PHFL properties are mostly organized under the Albany Housing Authority, which is a separate, but component unit of the City of Albany. These properties contain almost exclusively affordable housing units. The CAIDA properties are commercial properties comprised of a mix of hotel, office, retail, and both market rate and affordable apartment units.

The total assessed value of all affordable housing properties, including the CAIDA shelter rent properties, is \$355,110,765 for the District's tax year, with taxable assessed values of \$39,336,928. The total PILOT payments on these properties were \$1,103,973. This value is an expression of what the total value of collected shelter rents would be if they were collected and apportioned as taxes. This constitutes a \$9,648,687 abatement of school taxes.

The total assessed value of Commercial (almost exclusively CAIDA) properties is \$328,554,375 for the District's tax year, with taxable assessed values of \$330,872,473. The total PILOT payments on these properties to date were \$3,280,669 to the District. This constitutes a \$6,693,505 abatement of school taxes.

(11) Risk Management

The District is exposed to various risks of loss related to torts, theft, damage, injuries, errors and omissions, natural disasters, and other risks. These risks are covered by commercial insurance purchased from independent third parties. Settled claims from these risks have not exceeded commercial insurance coverage for the past two years.

(a) New York State Unemployment Insurance

The District has chosen to establish a risk-financing fund for risks associated with unemployment claims which is accounted for in the District's general fund and includes provisions for unexpected and unusual claims.

(b) Workers' Compensation Plan

The District is self-insured for workers' compensation benefits on a cost-reimbursement basis. Under the program, the District is responsible for claim payments.

Any excess funding received over claims paid and accrued is held in the workers' compensation reserve, restricted for future claim payments.

CITY SCHOOL DISTRICT OF ALBANY  
Notes to Financial Statements, Continued

(11) Risk Management, Continued

(c) Health Insurance Plan

All of the District’s health insurance plans are self-insured.

All known claims filed and an estimate of all incurred but not reported claims existing at June 30, 2022, have been recorded as accrued liabilities in the general fund.

The District establishes health insurance claims liabilities based on estimates of the ultimate cost of claims. Claims under this plan are paid during the year or in the subsequent year. The length of time that claims may be submitted is limited to ninety days after year-end. The District has stop loss insurance limiting its liability to \$150,000 per insured.

The District establishes Workers’ Compensation and unemployment claims liabilities based on estimates of the ultimate cost of claims (including future claim adjustment expenses) that have been reported, but not settled, and of claims that have been incurred but not reported. The length of time for which such costs must be estimated varies depending on the coverage involved. Because actual claims costs depend on complex factors, such as inflation, changes in doctrines of legal liability, and damage awards, the process used in computing claims liabilities does not necessarily result in an exact amount.

Claims liabilities are recomputed periodically using a variety of actuarial and statistical techniques to produce current estimates that reflect recent settlements, claims frequency, and other economic and social factors. A provision for inflation in the calculation of estimated future claims costs is implicit in the calculation because reliance is placed both on actual historical data that reflects past inflation and on other factors that are considered to be appropriate modifiers of past experience. Adjustments to claims liabilities are charged or credited to the liability in the periods in which they are made.

The District establishes a liability for both reported and unreported insured events, which includes estimates of both future payments of losses and related claim adjustment expenses.

The following represents changes in those aggregate liabilities for the District during 2022:

|  | <u>Health</u>       | <u>Workers’<br/>Compensation</u> |
|--|---------------------|----------------------------------|
| Unpaid claims and claim adjustment, beginning of year    | \$ 2,583,195        | 2,716,685                        |
| Incurred claims and claim adjustment expenses            | 36,523,624          | 6,981,387                        |
| Payments made for claims arising during the current year | <u>(36,389,122)</u> | <u>(7,149,539)</u>               |
| Unpaid claims and claim adjustment expenses, end of year | \$ <u>2,717,697</u> | <u>2,548,533</u>                 |

CITY SCHOOL DISTRICT OF ALBANY  
Notes to Financial Statements, Continued

(12) Contingencies and Commitments

(a) Litigation

There are currently pending certiorari proceedings, the results of which could require the payment of future tax refunds by the District if existing assessment rolls are modified based on the outcome of the litigation proceedings. However, the amount of these possible refunds cannot be determined at the present time.

The District is the defendant in certain litigation, in the opinion of management and the District's attorney, it is unlikely that any losses will be material to the financial statements.

(b) Other

The District has received grants, which are subject to audit by agencies of the State and Federal governments. Such audits may result in disallowances and a request from a return of funds. Based on prior years' experience, the District's administration believes disallowances, if any, will be immaterial.

(13) Accounting Standards Issued But Not Yet Implemented

The GASB has issued the following pronouncements which will be implemented in the years required. The effects of the implementation of these pronouncements are not known at this time.

Statement No. 91 - Conduit Debt Obligations. Effective for fiscal years beginning after December 15, 2021.

Statement No. 94 - Public-Private and Public-Public Partnerships and Availability Payment Arrangements. Effective for fiscal years beginning after June 15, 2022.

Statement No. 96 - Subscription-Based Information Technology Arrangements. Effective for fiscal years beginning after June 15, 2022.

Statement No. 99 - Omnibus 2022. Effective for various periods through fiscal years beginning after June 15, 2023.



REQUIRED SUPPLEMENTARY INFORMATION

CITY SCHOOL DISTRICT OF ALBANY  
Required Supplementary Information  
Schedule of Revenue, Expenditures and Changes in Fund Balance -  
Budget and Actual - General Fund  
Year ended June 30, 2022

|   | <u>Original<br/>Budget</u> | <u>Final<br/>Budget</u> | <u>Actual<br/>(Budgetary<br/>Basis)</u> | Final<br>Budget<br>Variance<br>With<br>Budgetary<br><u>Actual</u> |
|---|----------------------------|-------------------------|---|---|
| Revenue:  |                            |                         |   |   |
| Local sources:                                      |                            |                         |   |   |
| Real property taxes                                 | \$114,618,224              | 114,618,224             | 114,011,439                             | (606,785)   |
| Other tax items                                     | 13,829,581                 | 13,829,581              | 14,372,061                              | 542,480   |
| Nonproperty tax items                               | 3,700,000                  | 3,700,000               | 4,444,713                               | 744,713   |
| Charges for services                                | 1,832,500                  | 1,832,500               | 2,392,655                               | 560,155   |
| Use of money and property                           | 95,000                     | 95,000                  | 159,025                                 | 64,025  |
| Sale of property and<br>compensation for loss       | -                          | -                       | 31,743                                  | 31,743  |
| Miscellaneous                                       | 4,062,000                  | 4,062,000               | 5,690,035                               | 1,628,035   |
| State sources                                       | 128,177,131                | 128,177,131             | 126,548,351                             | (1,628,780)   |
| Federal sources                                     | 20,000                     | 157,264                 | 128,703                                 | (28,561)  |
| Medicaid reimbursement                              | <u>600,000</u>             | <u>600,000</u>          | <u>1,329,796</u>                        | <u>729,796</u>  |
| Total revenue                                       | 266,934,436                | 267,071,700             | 269,108,521                             | 2,036,821   |
| Other financing sources - operating<br>transfers in | <u>150,000</u>             | <u>150,000</u>          | <u>169,634</u>                          | <u>19,634</u>   |
| Total revenue and<br>other financing sources        | <u>\$267,084,436</u>       | <u>267,221,700</u>      | <u>269,278,155</u>                      | <u>2,056,455</u>  |

CITY SCHOOL DISTRICT OF ALBANY  
 Required Supplementary Information  
 Schedule of Revenue, Expenditures and Changes in Fund Balance -  
 Budget and Actual - General Fund, Continued

|   | Original<br><u>Budget</u> | Final<br><u>Budget</u> | Actual<br>(Budgetary<br><u>Basis</u> ) | Year-End<br><u>Encumbrances</u> | Final<br>Budget<br>Variance<br>With<br>Budgetary<br>Actual and<br><u>Encumbrances</u> |
|---|---------------------------|------------------------|--|---------------------------------|---|
| Expenditures:   |                           |                        |  |                                 |   |
| General support:                                      |                           |                        |  |                                 |   |
| Board of Education                                    | \$ 219,100                | 421,245                | 302,751                                | 8,098                           | 110,396   |
| Central administration                                | 442,238                   | 419,257                | 408,781                                | -                               | 10,476  |
| Finance   | 1,091,907                 | 1,145,967              | 941,684                                | 60,348                          | 143,935   |
| Staff   | 1,343,491                 | 1,646,931              | 1,450,745                              | 152,861                         | 43,325  |
| Central services                                      | 12,034,861                | 15,914,770             | 14,662,600                             | 182,877                         | 1,069,293   |
| Special items   | 1,339,515                 | 1,412,415              | 1,469,151                              | -                               | (56,736)  |
| Instructional:  |                           |                        |  |                                 |   |
| Instruction, adm and imp                              | 9,708,872                 | 9,767,467              | 9,360,646                              | 107,102                         | 299,719   |
| Teaching - regular school                             | 97,481,797                | 95,519,119             | 92,833,343                             | 992,911                         | 1,692,865   |
| Programs for children with<br>handicapping conditions | 30,798,202                | 30,654,474             | 28,012,164                             | 20,362                          | 2,621,948   |
| Occupational education                                | 748,596                   | 720,544                | 648,126                                | -                               | 72,418  |
| Teaching - special schools                            | 179,617                   | 370,117                | 314,220                                | -                               | 55,897  |
| Instructional media                                   | 3,558,215                 | 5,747,477              | 4,349,001                              | 920,950                         | 477,526   |
| Pupil services  | 19,131,941                | 20,083,902             | 18,596,605                             | 560,729                         | 926,568   |
| Pupil transportation                                  | 10,299,067                | 10,880,704             | 9,627,744                              | -                               | 1,252,960   |
| Employee benefits                                     | 62,093,204                | 60,711,349             | 54,252,220                             | -                               | 6,459,129   |
| Debt service - principal                              | 12,124,567                | 12,125,270             | 12,090,270                             | -                               | 35,000  |
| Debt service - interest                               | <u>7,175,827</u>          | <u>5,853,347</u>       | <u>5,852,110</u>                       | <u>-</u>                        | <u>1,237</u>  |
| Total expenditures                                    | 269,771,017               | 273,394,355            | 255,172,161                            | 3,006,238                       | 15,215,956  |
| Other financing uses -                                |                           |                        |  |                                 |   |
| transfers to other funds                              | <u>496,850</u>            | <u>496,850</u>         | <u>432,132</u>                         | <u>-</u>                        | <u>64,718</u>   |
| Total expenditures<br>and other financing<br>uses     | <u>270,267,867</u>        | <u>273,891,205</u>     | <u>255,604,293</u>                     | <u>3,006,238</u>                | <u>15,280,674</u>   |
| Change in fund balance                                | (3,183,431)               | (6,669,505)            | 13,673,862                             | (3,006,238)                     | 17,337,129  |
| Fund balance - beginning                              | <u>49,950,719</u>         | <u>49,950,719</u>      | <u>49,950,719</u>                      | <u>-</u>                        | <u>-</u>  |
| Fund balance - ending                                 | <u>\$ 46,767,288</u>      | <u>43,281,214</u>      | <u>63,624,581</u>                      | <u>(3,006,238)</u>              | <u>17,337,129</u>   |

Budget Basis of Accounting

Budgets are adopted on the modified accrual basis of accounting consistent with accounting principles generally accepted in the United States of America.

CITY SCHOOL DISTRICT OF ALBANY  
Required Supplementary Information  
Schedule of Changes in the District's  
Total OPEB Liability and Related Ratios  
Year ended June 30, 2022

|  | <u>2022</u>          | <u>2021</u>         | <u>2020</u>        | <u>2019</u>         | <u>2018</u>         |
|--|----------------------|---------------------|--------------------|---------------------|---------------------|
| Total OPEB liability                                       |                      |                     |                    |                     |                     |
| Service cost   | \$ 29,009,860        | 27,468,482          | 12,786,739         | 11,013,684          | 11,602,843          |
| Interest   | 14,421,167           | 13,970,623          | 12,912,212         | 12,807,522          | 11,874,146          |
| Changes in benefit terms                                   | -                    | -                   | (14,520,606)       | -                   | -                   |
| Differences between expected<br>and actual experience      | (122,853,124)        | (2,114,084)         | (12,374,040)       | -                   | -                   |
| Changes in assumptions                                     | (112,995,821)        | 6,128,427           | 260,784,781        | 21,966,845          | (16,540,574)        |
| Benefit payments   | <u>(12,893,931)</u>  | <u>(10,125,778)</u> | <u>(9,815,386)</u> | <u>(11,431,799)</u> | <u>(13,024,806)</u> |
| Net change in total OPEB liability                         | (205,311,849)        | 35,327,670          | 249,773,700        | 34,356,252          | (6,088,391)         |
| Total OPEB liability - beginning                           | <u>645,049,292</u>   | <u>609,721,622</u>  | <u>359,947,922</u> | <u>325,591,670</u>  | <u>331,680,061</u>  |
| Total OPEB liability - ending                              | <u>\$439,737,443</u> | <u>645,049,292</u>  | <u>609,721,622</u> | <u>359,947,922</u>  | <u>325,591,670</u>  |
| Covered payroll  | \$ 76,851,293        | 100,616,295         | 112,148,280        | 106,567,717         | 93,136,917          |
| Total OPEB liability as a percentage of<br>covered payroll | 572.19%              | 641.10%             | 543.67%            | 337.76%             | 349.58%             |

Notes to schedule:

Changes of assumptions - Changes of assumptions and other inputs reflect the effects of changes in the discount rate each period. The following are the discount rates used in each period:

|      |       |
|------|-------|
| 2022 | 3.54% |
| 2021 | 2.16% |
| 2020 | 2.21% |
| 2019 | 3.51% |
| 2018 | 3.87% |

There are no assets accumulated in a trust that meets the criteria in GASB Statement No. 75, paragraph 4.

This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, the District is presenting information for those years for which information is available.

CITY SCHOOL DISTRICT OF ALBANY  
Required Supplementary Information  
Schedule of District's Proportionate Share of the Net Position Asset/Liability  
Year ended June 30, 2022

| <u>TRS System - Asset (Liability)</u>  | <u>2022</u>   | <u>2021</u>  | <u>2020</u>  | <u>2019</u> | <u>2018</u> | <u>2017</u> | <u>2016</u>  | <u>2015</u> |
|--|---------------|--------------|--------------|-------------|-------------|-------------|--------------|-------------|
| The District's proportion of the net pension asset (liability)   | 0.4957640%    | 0.5552250%   | 0.5581190%   | 0.5445190%  | 0.5298040%  | 0.4843920%  | 0.4843920%   | 0.4892710%  |
| The District's proportionate share of the net pension asset (liability)                                    | \$ 85,911,144 | (15,342,365) | 14,500,000   | 9,846,300   | 4,027,000   | 5,520,700   | 50,312,900   | 54,501,700  |
| The District's covered payroll   | \$ 94,144,602 | 84,097,898   | 94,243,200   | 93,159,100  | 86,475,200  | 79,539,900  | 72,762,300   | 72,273,000  |
| The District's proportionate share of the net pension asset (liability) as a percentage of covered payroll | 91.25%        | -18.24%      | 15.39%       | 10.57%      | 4.66%       | 6.94%       | 69.15%       | 75.41%      |
| Plan fiduciary net position as a percentage of the total pension asset (liability)                         | 113.20%       | 97.80%       | 102.17%      | 101.53%     | 100.66%     | 99.01%      | 110.46%      | 111.48%     |
| <br><u>ERS System - Asset (Liability)</u>  |               |              |              |             |             |             |              |             |
| The District's proportion of the net pension asset (liability)   | 0.0572631%    | 0.0723850%   | 0.0740415%   | 0.0697084%  | 0.0664322%  | 0.0646409%  | 0.0646409%   | 0.0649258%  |
| The District's proportionate share of the net pension asset (liability)                                    | \$ 4,681,023  | (72,077)     | (19,606,600) | (4,939,000) | (2,144,100) | (6,196,400) | (10,375,000) | (2,193,400) |
| The District's covered payroll   | \$ 19,007,524 | 22,438,224   | 22,567,300   | 19,780,000  | 19,287,000  | 17,973,000  | 16,769,100   | 16,903,000  |
| The District's proportionate share of the net pension asset (liability) as a percentage of covered payroll | 24.63%        | -0.32%       | -86.88%      | -24.97%     | -11.12%     | -34.48%     | -61.87%      | -12.98%     |
| Plan fiduciary net position as a percentage of the total pension asset (liability)                         | 103.65%       | 99.95%       | 86.39%       | 96.27%      | 98.24%      | 94.70%      | 90.68%       | 97.95%      |

This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, the District is presenting information for those years for which information is available.

CITY SCHOOL DISTRICT OF ALBANY  
 Required Supplementary Information  
 Schedule of Employer's Pension Contributions  
 Year ended June 30, 2022

| <u>TRS System</u>  | <u>2022</u>      | <u>2021</u>      | <u>2020</u>      | <u>2019</u>      | <u>2018</u>      | <u>2017</u>       | <u>2016</u>       | <u>2015</u>       |
|--|------------------|------------------|------------------|------------------|------------------|-------------------|-------------------|-------------------|
| Contractually required contribution                                    | \$ 9,226,171     | 8,014,530        | 8,350,000        | 9,893,500        | 8,474,600        | 10,547,000        | 12,755,200        | 11,744,400        |
| Contribution in relation to the<br>contractually required contribution | <u>9,226,171</u> | <u>8,014,530</u> | <u>8,350,000</u> | <u>9,893,500</u> | <u>8,474,600</u> | <u>10,547,000</u> | <u>12,755,200</u> | <u>11,744,400</u> |
| Contribution deficiency (excess)                                       | <u>\$ -</u>      | <u>-</u>         | <u>-</u>         | <u>-</u>         | <u>-</u>         | <u>-</u>          | <u>-</u>          | <u>-</u>          |
| District's covered payroll   | 94,144,602       | 84,097,898       | 94,243,200       | 93,159,100       | 86,475,200       | 79,539,900        | 72,762,300        | 72,273,000        |
| Contribution as a percentage of<br>covered payroll                     | 9.80%            | 9.53%            | 8.86%            | 10.62%           | 9.80%            | 13.26%            | 17.53%            | 16.25%            |
| <br><u>ERS System</u>  |                  |                  |                  |                  |                  |                   |                   |                   |
| Contractually required contribution                                    | \$ 2,268,648     | 2,989,578        | 3,098,000        | 2,709,100        | 2,718,400        | 2,572,700         | 2,622,700         | 3,255,900         |
| Contribution in relation to the<br>contractually required contribution | <u>2,268,648</u> | <u>2,989,578</u> | <u>3,098,000</u> | <u>2,709,100</u> | <u>2,718,400</u> | <u>2,572,700</u>  | <u>2,622,700</u>  | <u>3,255,900</u>  |
| Contribution deficiency (excess)                                       | <u>\$ -</u>      | <u>-</u>         | <u>-</u>         | <u>-</u>         | <u>-</u>         | <u>-</u>          | <u>-</u>          | <u>-</u>          |
| District's covered payroll   | \$ 19,007,524    | 22,438,224       | 22,567,300       | 19,780,000       | 19,287,000       | 17,973,000        | 16,769,100        | 16,903,000        |
| Contribution as a percentage of<br>covered payroll                     | 11.94%           | 13.32%           | 13.73%           | 13.70%           | 14.09%           | 14.31%            | 15.64%            | 19.26%            |

This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, the District is presenting information for those years for which information is available.

OTHER SUPPLEMENTARY INFORMATION

CITY SCHOOL DISTRICT OF ALBANY  
 Other Supplementary Information  
 Schedule of Changes From Adopted Budget  
 to the Final Budget and the Real Property Tax Law Limit Calculation  
 Year ended June 30, 2022

|   |                              |
|---|------------------------------|
| Change from adopted budget to final budget: |                              |
| Adopted budget                              | \$ 270,267,867               |
| Add prior year's encumbrances               | <u>3,485,265</u>             |
| Original budget                             | 273,753,132                  |
| Budget revisions                            | <u>138,073</u>               |
| Final budget                                | <u><u>\$ 273,891,205</u></u> |

Section 1318 of Real Property Tax Law Limit Calculation

|   |                             |
|---|-----------------------------|
| 2022-2023 expenditure budget  | \$ 288,157,361              |
| Maximum allowed 4% of 2022-2023 budget  | 11,526,294                  |
| General fund fund balance subject to Section 1318 of<br>Real Property Tax Law*: |                             |
| Unrestricted fund balance:  |                             |
| Assigned fund balance   | \$ 6,191,238                |
| Unassigned fund balance   | <u>11,410,758</u>           |
| Total unrestricted fund balance   | 17,601,996                  |
| Less:   |                             |
| Appropriated fund balance   | 3,185,000                   |
| Encumbrances included in assigned fund balance                                  | <u>3,006,238</u>            |
| Total adjustments   | <u>6,191,238</u>            |
| General fund fund balance subject to Section<br>1318 of Real Property Tax Law   | <u><u>\$ 11,410,758</u></u> |
| Actual percentage   | 3.96%                       |

\* Per the New York State Office of the State Comptroller's "Fund Balance Reporting and Governmental Fund Type Definitions," updated April 2011 (originally issued November 2010), the portion of [general fund] fund balance subject to Section 1318 of the Real Property Tax Law is: unrestricted fund balance (i.e., the total of the committed, assigned, and unassigned classifications), minus appropriated fund balance, amounts reserved for insurance recovery, amounts reserved for tax reduction, and encumbrances included in committed and assigned fund balance.



CITY SCHOOL DISTRICT OF ALBANY  
Other Supplementary Information  
Schedule of Project Expenditures - Capital Projects Fund  
June 30, 2022

| Project Title                                 | Expenditures to Date      |                          |                    |                   |                    | Unexpended<br>Balance | Methods of Financing       |                              |                   |                    | Fund<br>Balance<br>6/30/2022 |
|---|---------------------------|--------------------------|--------------------|-------------------|--------------------|-----------------------|----------------------------|------------------------------|-------------------|--------------------|------------------------------|
|   | Original<br>Appropriation | Revised<br>Appropriation | Prior<br>Year's    | Current<br>Year   | Total              |                       | Proceeds of<br>Obligations | State and<br>Federal Sources | Local<br>Sources  | Total              |                              |
| Capital Projects - \$240M Summary             | \$164,603,000             | 204,240,000              | 203,401,488        | -                 | 203,401,488        | 838,512               | 198,298,340                | 5,669,666                    | 255               | 203,968,261        | 566,773                      |
| Livingston Magnet School                      | 19,422,000                | -                        | -                  | -                 | -                  | -                     | -                          | -                            | -                 | -                  | -                            |
| Sunshine School                               | 1,215,000                 | -                        | (264)              | -                 | (264)              | 264                   | -                          | -                            | -                 | -                  | 264                          |
| Lease Cathedral Immaculate                    | -                         | -                        | 1,489,900          | -                 | 1,489,900          | (1,489,900)           | -                          | -                            | 1,490,200         | 1,490,200          | 300                          |
| Lease 75 Watervliet                           | -                         | -                        | 226,592            | -                 | 226,592            | (226,592)             | -                          | -                            | 205,993           | 205,993            | (20,599)                     |
| Albany High School Reconstruction             | -                         | 7,792,150                | 7,074,198          | -                 | 7,074,198          | 717,952               | 5,676,000                  | -                            | 2,109,469         | 7,785,469          | 711,271                      |
| Abrookin - Excel Project                      | -                         | 3,809,933                | 3,734,646          | -                 | 3,734,646          | 75,287                | 3,173,244                  | 826,756                      | -                 | 4,000,000          | 265,354                      |
| Giffen - Excel Project                        | -                         | 960,000                  | 885,383            | -                 | 885,383            | 74,617                | 691,200                    | 208,800                      | -                 | 900,000            | 14,617                       |
| North Albany Academy Roof                     | -                         | 300,000                  | 240,880            | -                 | 240,880            | 59,120                | -                          | -                            | -                 | -                  | (240,880)                    |
| Albany School of Humanities - Chiller Project | -                         | 300,000                  | 299,803            | -                 | 299,803            | 197                   | -                          | -                            | 285,000           | 285,000            | (14,803)                     |
| Hackett Parking Lot & Generator               | -                         | 370,000                  | 502,043            | -                 | 502,043            | (132,043)             | -                          | -                            | -                 | -                  | (502,043)                    |
| Eagle Point Roof                              | -                         | 110,000                  | 115,125            | -                 | 115,125            | (5,125)               | -                          | -                            | -                 | -                  | (115,125)                    |
| Arbor Hill Handlers                           | -                         | 300,000                  | 15,432             | -                 | 15,432             | 284,568               | -                          | -                            | -                 | -                  | (15,432)                     |
| Albany High Turf Field                        | 2,417,000                 | -                        | 2,387,542          | -                 | 2,387,542          | 29,458                | 1,642,640                  | -                            | 774,360           | 2,417,000          | 29,458                       |
| Albany High Press Box - Turf Field            | 67,000                    | -                        | 59,171             | -                 | 59,171             | 7,829                 | -                          | -                            | 67,000            | 67,000             | 7,829                        |
| Albany High School - \$179.9 Million          | 179,900,000               | -                        | 100,217,572        | 22,299,417        | 122,516,989        | 57,383,011            | 66,046,949                 | 1,805,543                    | -                 | 67,852,492         | (54,664,497)                 |
| District Wide Reconstruction - \$13.9 Million | 13,944,000                | -                        | 14,406,412         | -                 | 14,406,412         | (462,412)             | 8,993,000                  | -                            | 4,951,000         | 13,944,000         | (462,412)                    |
| N Lark Street Purchase                        | -                         | -                        | 2,192,449          | -                 | 2,192,449          | (2,192,449)           | -                          | -                            | 2,192,449         | 2,192,449          | -                            |
| N Lark Street Middle School Conversion        | 6,525,000                 | -                        | 6,493,236          | -                 | 6,493,236          | 31,764                | 5,130,000                  | -                            | 1,305,000         | 6,435,000          | (58,236)                     |
| ASH NYPA Energy Project                       | -                         | -                        | 787,610            | -                 | 787,610            | (787,610)             | 787,610                    | -                            | -                 | 787,610            | -                            |
| 395 Elk Building Purchase                     | 4,100,000                 | -                        | 4,005,831          | -                 | 4,005,831          | 94,169                | -                          | -                            | 4,100,000         | 4,100,000          | 94,169                       |
| Smart Schools Bond                            | 2,100,827                 | 3,600,827                | 2,685,369          | -                 | 2,685,369          | 915,458               | -                          | 2,685,369                    | -                 | 2,685,369          | -                            |
| New Schotland Temp Air Conditioning           | 613,000                   | -                        | 510,313            | 18,000            | 528,313            | 84,687                | -                          | -                            | -                 | -                  | (528,313)                    |
| Harriet Gibbons Mecvhanica                    | 168,000                   | -                        | 254,676            | 4,457             | 259,133            | (91,133)              | -                          | -                            | -                 | -                  | (259,133)                    |
| Five Year Facilities Plan                     | 17,021,287                | -                        | 1,728,590          | 9,973,243         | 11,701,833         | 5,319,454             | -                          | -                            | 3,334,900         | 3,334,900          | (8,366,933)                  |
| North Albany MS                               | 28,460,000                | -                        | 5,080,301          | 15,338,304        | 20,418,605         | 8,041,395             | -                          | -                            | 11,700,000        | 11,700,000         | (8,718,605)                  |
| <b>Total</b>                                  | <b>\$440,556,114</b>      | <b>221,782,910</b>       | <b>358,794,298</b> | <b>47,633,421</b> | <b>406,427,719</b> | <b>68,570,478</b>     | <b>290,438,983</b>         | <b>11,196,134</b>            | <b>32,515,626</b> | <b>334,150,743</b> | <b>(72,276,976)</b>          |

CITY SCHOOL DISTRICT OF ALBANY  
 Supplementary Information  
 Net Investment in Capital Assets  
 June 30, 2022

|  |                   |                       |
|--|-------------------|-----------------------|
| Capital assets, net                    |                   | \$ 352,587,941        |
| Add:                                   |                   |                       |
| Unamortized deferred loss on refunding | \$ 6,556,448      |                       |
| Unspent bond proceeds                  | <u>20,327,257</u> | 26,883,705            |
| Deduct:                                |                   |                       |
| Bond anticipation note payable         | 86,225,155        |                       |
| Short-term portion of bonds payable    | 9,033,137         |                       |
| Long-term portion of bonds payable     | 129,432,682       |                       |
| Unamortized bond premium               | <u>13,247,859</u> | <u>(237,938,833)</u>  |
| Net investment in capital assets       |                   | <u>\$ 141,532,813</u> |

FEDERAL GRANT COMPLIANCE AUDIT

**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER  
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS  
BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED  
IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**

The Board of Education  
City School District of Albany:

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund and the aggregate remaining fund information of City School District of Albany (the District) as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our report thereon dated October 17, 2022.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the District's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

## Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under Government Auditing Standards.

## Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

EFPR Group, CPAs, PLLC

Williamsville, New York  
October 17, 2022

**INDEPENDENT AUDITORS' REPORT ON COMPLIANCE FOR  
EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER  
COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE AND REPORT  
ON SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS**

The Board of Education  
City School District of Albany:

Report on Compliance for Each Major Federal Program

Opinion on Each Major Federal Program

We have audited the City School District of Albany (the District) compliance with the types of compliance requirements identified as subject to audit in the OMB Compliance Supplement that could have a direct and material effect on each of the District's major federal programs for the year ended June 30, 2022. The District's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

In our opinion, the District complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2022.

Basis for Opinion on Each Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditors' Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the District's compliance with the compliance requirements referred to above.

## Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to the District's federal programs.

## Auditors' Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the District's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, Government Auditing Standards, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the District's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with GAAS, Government Auditing Standards, and the Uniform Guidance, we

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the District's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the District's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

## Report on Internal Control Over Compliance

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance, such

that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditors' Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

#### Report on Schedule of Expenditures of Federal Awards Required by the Uniform Guidance

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the District as of and for the year ended June 30, 2022, and the related notes to financial statements which collectively comprise the District's basic financial statements. We issued our report thereon dated October 17, 2022, which contained unmodified opinions on those financial statements. Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the basic financial statements as a whole. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by the Uniform Guidance and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the basic financial statements themselves, and other additional procedures in accordance with GAAS. In our opinion, the schedule of expenditures of federal awards is fairly stated in all material respects in relation to the basic financial statements as a whole.

EFPR Group, CPAs, PLLC

Williamsville, New York  
October 17, 2022



CITY SCHOOL DISTRICT OF ALBANY  
Schedule of Expenditures of Federal Awards  
Year ended June 30, 2022

| <u>Federal Grantor/Pass-through Grantor Program Title</u>                                      | <u>Assistance Listing Number</u> | <u>Agency or pass-through number</u> | <u>Federal Expenditures</u> | <u>Expenditures to Subrecipients</u> |
|--|----------------------------------|--------------------------------------|-----------------------------|--------------------------------------|
| <u>U.S. Department of Agriculture</u>  |                                  |                                      |                             |                                      |
| Passed Through NYS Education Department - Child Nutrition Cluster:                             |                                  |                                      |                             |                                      |
| School Breakfast Program   | 10.553                           | N/A                                  | \$ 1,167,038                | -                                    |
| National School Lunch Program  | 10.555                           | N/A                                  | 4,090,892                   | -                                    |
| Commodity Supplemental Food program  | 10.555                           | N/A                                  | 664,191                     | -                                    |
|  |                                  |                                      | <u>4,755,083</u>            |                                      |
| Farm to School Grant Program   | 10.575                           | N/A                                  | 47,097                      | -                                    |
| Total U.S. Department of Agriculture   |                                  |                                      | <u>5,969,218</u>            | -                                    |
| <u>U.S. Department of Education</u>  |                                  |                                      |                             |                                      |
| Passed-through NYS Education Department:   |                                  |                                      |                             |                                      |
| Title I, Part A Cluster:   |                                  |                                      |                             |                                      |
| Title I Grants to Local Educational Agencies   | 84.010                           | 0021-22-0005                         | 4,255,568                   | -                                    |
| Title I Grants to Local Educational Agencies   | 84.010                           | 0021-21-0005                         | 100,104                     | -                                    |
| Title I Grants to Local Educational Agencies   | 84.010                           | 0011-22-2012                         | 375,325                     | -                                    |
| Title I Grants to Local Educational Agencies   | 84.010                           | 0011-21-2012                         | 546,288                     | -                                    |
| Title I Grants to Local Educational Agencies   | 84.010                           | 0011-22-4014                         | 3,061                       | -                                    |
| Title I Grants to Local Educational Agencies   | 84.010                           | 0011-22-6001                         | 154,048                     | -                                    |
| Title I Grants to Local Educational Agencies   | 84.010                           | 0016-22-0005                         | 219,384                     | -                                    |
| Title I Grants to Local Educational Agencies   | 84.010                           | 0016-21-0005                         | 63,437                      | -                                    |
| Total Title I, Part A Cluster  |                                  |                                      | <u>5,717,215</u>            | -                                    |
| Special Education Cluster (IDEA):  |                                  |                                      |                             |                                      |
| Special Education - Grants to States (IDEA, Part B)  | 84.027                           | 0032-22-0001                         | 3,319,438                   | -                                    |
| Special Education - Grants to States (IDEA, Part B)  | 84.027                           | 5532-22-0001                         | 226,452                     | -                                    |
|  |                                  |                                      | <u>3,545,890</u>            | -                                    |
| Special Education - Preschool Grants (IDEA Preschool)  | 84.173                           | 0033-22-0001                         | 171,897                     | -                                    |
| Special Education - Preschool Grants (IDEA Preschool)  | 84.173                           | 5533-22-0001                         | 19,157                      | -                                    |
|  |                                  |                                      | <u>191,054</u>              | -                                    |
| Total Special Education Cluster (IDEA)   |                                  |                                      | <u>3,736,944</u>            | -                                    |
| Career and Technical Education-Basic Grants to States  | 84.048                           | 8000-22-0084                         | 97,122                      | -                                    |
| Education for Homeless Children and Youth  | 84.196                           | 0212-22-3097                         | 68,425                      | -                                    |
| Twenty-First Century Community Learning Centers  | 84.287                           | 0187-22-7078                         | 744,949                     | -                                    |
| English Language Acquisition State Grants  | 84.365                           | 0293-22-0005                         | 70,421                      | -                                    |
| English Language Acquisition State Grants  | 84.365                           | 0293-21-0005                         | 72,638                      | -                                    |
|  |                                  |                                      | <u>143,059</u>              | -                                    |
| Supporting Effective Instruction State Grants  | 84.367                           | 0147-22-0005                         | 489,388                     | -                                    |
| Supporting Effective Instruction State Grants  | 84.367                           | 0147-21-0005                         | 60,318                      | -                                    |
|  |                                  |                                      | <u>549,706</u>              | -                                    |
| Student Support and Academic Enrichment Program  | 84.424                           | 0204-20-0005                         | 110,670                     | -                                    |
| Student Support and Academic Enrichment Program  | 84.424                           | 0204-21-0005                         | 270,123                     | -                                    |
|  |                                  |                                      | <u>380,793</u>              | -                                    |
| Education Stabilization Fund:  |                                  |                                      |                             |                                      |
| COVID-19 - Elementary and Secondary School Emergency Relief Fund                               | 84.425D                          | 5890-21-0005                         | 128,703                     | -                                    |
| COVID-19 - Elementary and Secondary School Emergency Relief Fund                               | 84.425D                          | 5891-21-0005                         | 9,720,984                   | -                                    |
|  |                                  |                                      | <u>9,849,687</u>            | -                                    |
| COVID-19 - American Rescue Plan - Elementary and Secondary School Emergency Relief (ARP ESSER) | 84.425U                          | 5880-21-0005                         | 5,521,671                   | -                                    |
| Total Education Stabilization Fund   |                                  |                                      | <u>15,371,358</u>           | -                                    |
| Total U.S. Department of Education   |                                  |                                      | <u>26,809,571</u>           | -                                    |
| Total Expenditures of Federal Awards   |                                  |                                      | <u>\$ 32,778,789</u>        | -                                    |

See accompanying notes to schedule of expenditures of federal awards.

CITY SCHOOL DISTRICT OF ALBANY  
Notes to Schedule of Expenditures of Federal Awards  
June 30, 2022

(1) Summary of Significant Accounting Policies

The accompanying schedule of expenditures of federal awards presents the activity of federal award programs administered by the District, which is described in note 1 to the District's accompanying financial statements, using the modified accrual basis of accounting. Federal awards that are included in the schedule may be received directly from federal agencies, as well as federal awards that are passed through from other government agencies. The information is presented in accordance with the requirements of the Uniform Guidance.

Matching costs (the District's share of certain program costs) are not included in the reported expenditures.

The amounts reported as federal expenditures were obtained from the federal financial reports for the applicable program and periods. The amounts reported in the schedule of expenditures of federal awards are prepared from records maintained for each program, which are reconciled with the District's financial reporting system.

(2) Subrecipients

No amounts were provided to subrecipients.

(3) Nonmonetary Federal Program

The District is the recipient of a federal award program (Assistance Listing No. 10.555) that does not result in cash receipts or disbursements termed a "nonmonetary program." During the year ended June 30, 2022, the District used \$664,191 worth of food commodities as reported in the schedule of expenditures of federal awards.

(4) Indirect Costs

Indirect costs are included in the reported expenditures to the extent that such costs are included in the Federal financial reports used as the source for the data presented. The District does not use the 10% de minimis election.

CITY SCHOOL DISTRICT OF ALBANY  
 Schedule of Findings and Questioned Costs  
 Year ended June 30, 2022

Part I. - SUMMARY OF AUDITORS' RESULTS

Financial Statements:

Type of auditors' report issued on whether the basic financial statements were prepared in accordance with GAAP:

Unmodified

Internal control over financial reporting:

- 1. Material weakness(es) identified? \_\_\_ Yes  No
- 2. Significant deficiency(ies) identified? \_\_\_ Yes  None reported
- 3. Noncompliance material to financial statements noted? \_\_\_ Yes  No

Federal Awards:

Internal control over major programs:

- 4. Material weakness(es) identified? \_\_\_ Yes  No
- 5. Significant deficiency(ies) identified? \_\_\_ Yes  None reported

Type of auditors' report issued on compliance for major programs:

Unmodified

- 6. Any audit findings disclosed that are required to be reported in accordance with 2 CFR Section 200.516(a)(Uniform Guidance)? \_\_\_ Yes  No
- 7. The District's major programs audited were:

Name of Federal Programs

Assistance Listing  
Number

|   |                 |
|---|-----------------|
| Special Education Cluster                       | 84.027/84.173   |
| Student Support and Academic Enrichment Program | 84.424          |
| Education Stabilization Fund                    | 84.425D/84.425U |

- 8. Dollar threshold used to distinguish between Type A and Type B programs. \$ 750,000
- 9. Auditee qualified as low-risk auditee?  Yes \_\_\_ No

Part II. - FINANCIAL STATEMENT FINDINGS SECTION

No reportable findings.

Part III. - FEDERAL AWARD FINDINGS AND QUESTIONED COSTS SECTION

No reportable findings or questioned costs.

CITY SCHOOL DISTRICT OF ALBANY  
Status of Prior Audit Findings  
Year ended June 30, 2022

There were no audit findings in the prior year financial statements (June 30, 2021).